

Workshop Theme 4: ITU/BDT LET'S ROAM THE WORLD Initiative

INTERNATIONAL

Building Blocks for International Mobile Roaming Strategic Guidelines

> ITU-D SG 6/1 Expert Meeting Consumer Protection in a Digital Collaborative Economy Chongqing, China 9-11 November, 2016



Agenda

- Setting the scene International Mobile Roaming (IMR) issues today
- Some issues to be considered when analyzing the IMR situation
- ITU/BDT Director, Mr Brahima Sanou LET'S ROAM THE WORLD Initiative
- Building blocks for IMR Strategic Guidelines

Setting the scene

The issue of high IMR service prices at national, regional and international level is recognized as an increasingly important issue, for both voice and data services.

- IMR incurs additional charges in its cost structure that often are not cost based;
- Any IMR measures, by their nature, must be multicountry;
- Action by National Regulatory Authorities (NRAs) requires understanding the real cost-based wholesale and retail charges as well as IOTs (inter operator tariffs) information;
- As IMR relies on inter-Operators negotiations, NRAs are not always informed;
- There is no "one-fits-all" solution.



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In addition...

- Insufficient attention on the part of consumers until they receive the **bill-shock** and difficulty to compare mobile roaming prices
- Low demand-elasticity for
 IMR voice services
 (changing over time specially for data services)
- Cross-border nature of the IMR service = potential double marginalization and possible double taxation







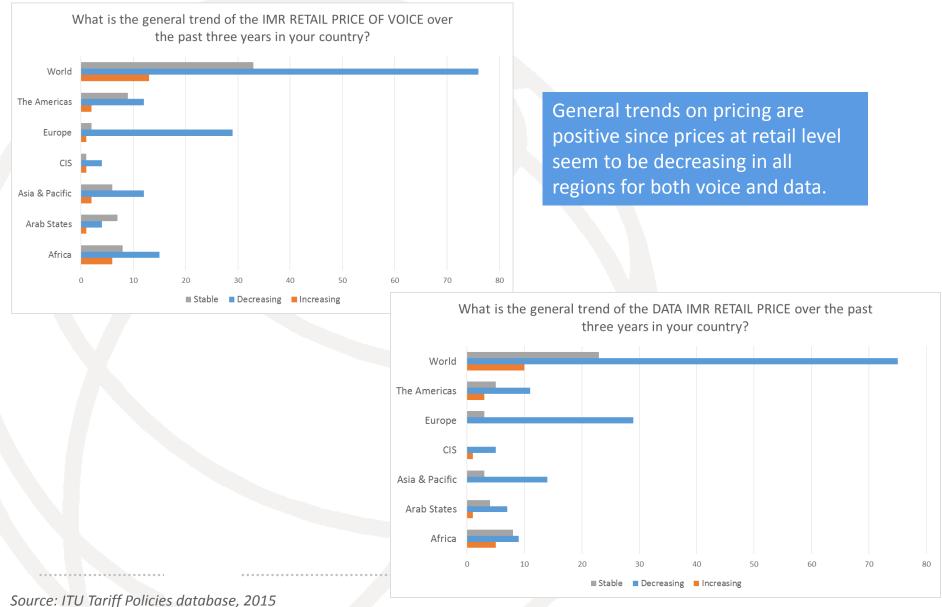


IMR price still remains a very important issue

- Despite price reduction for IMR
- The emergence of a range of alternative technologies and calling solutions
- Prices still diverge significantly from costs



General trends on pricing





What about IMR Regulation....

Are countries regulating IMR retail prices?

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25 20 15

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Source: ITU Tariff Policies database, 2015

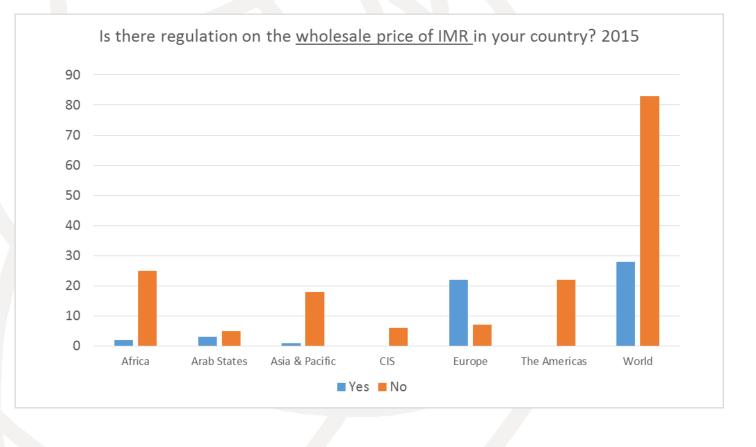
What kind of regulatory practice is applied? 2015 30 10 Africa Arab States Asia & Pacific CIS World Europe The Americas Price Cap Ex ante obligations on operators designated as having significant market power

Benchmarking of tariffs

Transparency measures (e.g. tariff or bill-shock information)



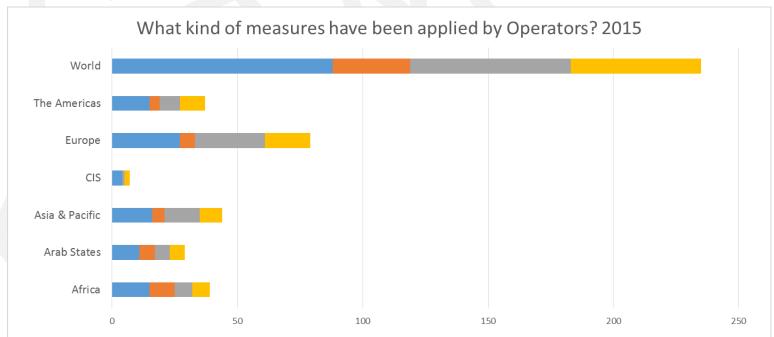
Are countries regulation IMR Wholesale prices?





Measures taken by Operators to reduce the risk of bill shock

From 124 countries responses received, only 17 reported that operators have not taken any measure.



Home operator sends text messages to inform his customers of their roaming tariffs when they arrive in another country

- Mobile operators in the visited country to send SMS with roaming tarifs information to visiting customer (according to roaming agreement between home operator and operators in the visited country)
- Home operator sends alert SMS to the user informing that he/she is reaching the agreed roaming spending limit



Top Measures applied by Operators

- From 124 countries responses received, only 17 reported that operators have not taken any measure;
- The most applied measures are:
 - 1. Home operator sends text messages to inform his customers of their roaming tariffs when they arrive in another country.
 - 2. Home operator sends alert SMS to the user informing that he/she is reaching the agreed roaming spending limit.
 - 3. Suspending service when usage exceeds the spending limit fixed.



The IMR discussion

- Actions should be taken...
- It is important to have an inclusive dialogue
- Define appropriate solutions on:
 - business,
 - regulatory, and
 - policy issues
- To consider common features that are among best practices
- To build on ITU-D Reports and Discussions as well as on ITU-T Recommendation D-98 "Charging in International Mobile Roaming Service", and subsequent new ITU-T D-97 on "Methodological principles for determining international mobile roaming rates" (on the way).



Elements for success

Commitment from all stakeholders to work together and move forward....

- Global and universal approach interconnect the global ecosystem with a regional integration and coordination
- Concrete mandate Political support and prioritization
- Support from ITU
- Data collection information sharing
- Clear deliverables and milestones for economic and consumer welfare - harmonization

- Transparency
- Taxation
- New business models -Affordability
- Borderless industry/borderless regulation strategy
- Balance between Consumer protection and Operator revenues
- Self regulation vs ex-ante / ex-post





ITU Actions on IMR

- The BDT Director's Let's Roam the World Initiative;
- International Telecommunications Regulations (ITR's);
- The ITU-T Recommendation D-98, and subsequent new ITU-T Recommendation D.97 on "Methodological principles for determining international mobile roaming rates" on the way;
- The tools developed by ITU on:
 - > ITU-D IMR Portal, Research, Data and Analysis, Reports, and Workshops,
 - > ITU-T SG3 IMR National Regulatory Authority (NRA) Technical Guide, and
 - the ITU-T SG3 IMR Online Cost Analysis Tool.
- All this material is available on the ITU IMR Roaming Portal



LET'S ROAM THE WORLD - ITU International Mobile Roaming (IMR) Resources Portal

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TU successfully organized the LET'S ROAM THE WORLD: The ITU Global Dialogue on International Mobile Roaming (IMR) that took place at the ITU Headquarters in Geneva, Switzerland on 18 September 2015 in conjunction with the annual meeting o he ITU-D Study Groups (Study Group 2 on 7-11 September and tudy Group 1 on 14-18 September) and back-to-back with the Nobile Roaming rapporteur group Meeting of ITU-T Study Group art of the Global Initiative launched n 2013 by Mr Bral the ITU Telecommunication Standardization Bureau (TSB)

at that prices diverge

has taken place

used to

During the last several years significant policy and regulatory actions have taken place to tackle the problem of high International Mobile Roaming (IMR) service prices at national, regional and international level. The aim has been to reduce what is viewed as excessively high mobile roaming retail prices but also to find longer term solutions to introduce competition in this market which is still viewed as not being contestable. Despite price reduction for IMR and the ot always offering close substitutes

emergence of a range of alternative technologies. to roaming, may help in averting some of the significantly from costs and that action to date across different regions is e improve the delivery of IMR servi • (IMR) Resources was develope activities done by other regiona international level.

RECENT ITU ACTIVITIES ON

- ITU-BDT Arab Regional Workshop Roaming: National & International P Khartoum, Sudan 27-29 October 2015
- LET'S ROAM THE WORLD: The ITU Global Di on International Mobile Roaming (IMR) Geneva, Switzerland 18 September 2015
- ITU International Mobile Roaming (IMR) Analysis Tool
- **ITU Guide for NRAs on International Mobile** Roaming Cost analysis, Technical Paper September

ITU Guide for NRAs on International Mobile Roaming Cost analysis **ITU International Mobile Roaming Cost Analysis Tool**

> International Roaming: Analysis of the impacts of "Roam Like at Home" (RLAH) - December 2014 International Roaming BEREC Benchmark Data Report

Report

2016

1 2012 0

IMR links EU First results of (March 2016)

Other interestin

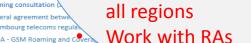
- EU New rules on r (October 2015)
- Final Report on the G Roaming consultation Bilateral agreement bety Luxembourg telecoms regu
- GSMA GSM Roaming and Cover
- African Union (AU) International Mol Guidelines (September 2013)
- APT Working Group Report on IMR (Trans-Tasman mobile roaming - join Zealand IMR investigation
- Symposium on International Mobil organized by OMC and Australia Delegation, Geneva Switzerland March 2012
- Ofcom's website on IMR for UK consumers International Mobile Roaming Explained, source GSMA, 2012

LDING BLOCKS FOR BEST PRACTICES DELINES

TU Global Dialogue on International Mobile ing, held in Geneva in September 2015, nered a diverse selection of stakeholders to eview recent developments in the area of international mobile roaming, in particular the economic and regulatory measures being employed to reduce the prices that users pay for roaming services. Set against the backdrop of an ICT industry playing host to the emergence of machine-tomachine communications and the Internet of Things the dialogue provided a neutral platform to



- **Study Group Questions**
- **Economic and Financial Fora in** all regions
- Work with RAs





www.itu.int/en/ITU-D/Regulatory-Market/Pages/Roaming info.aspx



ITU/BDT Director, Mr Brahima Sanou LET'S ROAM THE WORLD initiative

- ITU is a neutral platform actively working on IMR (research, data collection, studies, development of tools...)
- ITU can enhance dialogue with all stakeholders (e.g. IMR Round-Tables)
- Together all stakeholders to develop "IMR Strategic best practices guidelines" building blocks
- Ensure its high level adoption (through the organization round tables and high Level IMR Meetings)
- ITU can work together with Regional Regulatory Associations (RA) to facilitate the dissemination of the results through various channels, such as:
 - ITU Events;
 - Regulatory Regional Association events, and
 - Capacity building



Let's Roam the World: Proposed Roadmap

- It is essential to open the IMR discussion to all stakeholders;
- To make sure **to use all tools**, recommendations and research already developed by ITU, RAs and Regional and International organizations [*available at the ITU IMR Portal*];
- Compare the regional initiatives identify common denominators for IMR gaps;
- Increase public awareness using ITU, RAs, NRAs and operator media channels;
- Draft the building blocks for IMR Strategic Guidelines by end of this year;
- Organize a wider consultation meeting, and a session during GSR-2017 to present the results of the work done in the framework of this LET'S ROAM THE WORLD initiative;
- A potential output on "IMR Strategic Guidelines" can be presented at the WTDC-2017 High Level Ministerial Round
- Table (October 2017).

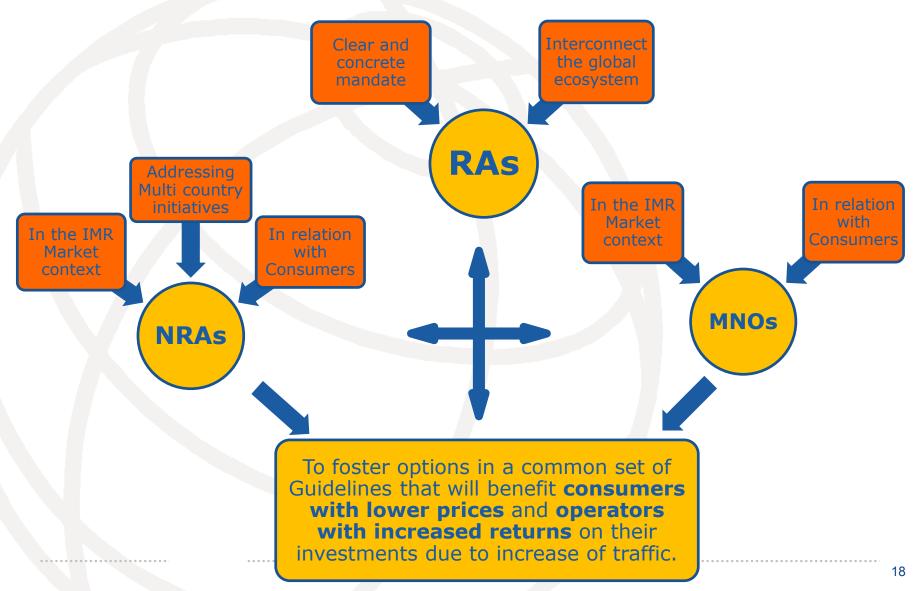


IMR Best Practice Guidelines Draft Proposal

- BDT started drafting these building blocks for IMR Strategic best practices guidelines draw from recognized international best practices and from renowned publications, text and documents;
- The aim of this Draft Proposal is to provide a basis for discussion and to create a common understanding;
- To foster options in a common set of Guidelines that will benefit on the one hand consumers with lower prices and on the other hand operators with increased returns on their investments due to increase of traffic.



Ideas for IMR Strategic Guidelines



Building blocks for IMR Strategic Guidelines

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Inclusive dialogue and collaboration with market players [to stay in touch with market realities], with all stakeholders [across the sectors] and across countries and regions [borderless] is relevant as we live in world of borderless industries - need to define appropriate policies and strategies.







Thank You!