



## International Maritime Organization

### DRAFT IMO POSITION ON WRC-19 AGENDA ITEMS CONCERNING MATTERS RELATING TO MARITIME SERVICES

MARITIME SAFETY COMMITTEE

MSC 100/19/2

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Agenda item 19

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#### ANY OTHER BUSINESS

#### Draft IMO position on WRC-19 agenda items concerning matters relating to maritime services

Note by the Secretariat

#### SUMMARY

*Executive summary:* This document provides at annex the updated draft IMO position on ITU's 2019 World Radiocommunications Conference (WRC-19) agenda items concerning matters relating to maritime services, for the Committee's approval and subsequent submission to ITU's Conference Preparatory Meeting (CPM), to be held from 18 to 28 February 2019

*Strategic direction, if applicable:* 2

*Output:* 2.1

*Action to be taken:* Paragraph 3

*Related documents:* MSC 99/22 and NCSR 5/23

## **Introduction**

1 NCSR 5 instructed the Joint IMO/ITU Experts Group on radiocommunications matters to further develop the draft IMO position on WRC-19 Agenda items, and submit it to MSC 100, for the Committee's approval and consequential submission to ITU.

2 MSC 99 authorized the Joint IMO/ITU Experts Group, at its fourteenth meeting from 3 to 7 September 2018, to submit an updated draft IMO position to MSC 100, for the Committee's approval and subsequent submission to ITU.

## **Action requested of the Committee**

3 The Committee is invited to approve the draft IMO position on WRC-19 agenda items concerning matters relating to maritime services, set out in the annex, and request the Secretariat to convey it to ITU.

## ANNEX

### **Draft IMO position on WRC-19 agenda items concerning matters relating to maritime services**

*Note: This document contains the draft IMO position, as further developed by the Joint IMO/ITU Experts Group, at its 14th meeting from 3 to 7 September 2018, which was instructed to submit the updated draft IMO position to MSC 100, for the Committee's approval and subsequent submission to ITU's Conference Preparatory Meeting, to be held in February 2019.*

#### **General**

Over 80% of world trade is transported by sea. This totals some 10 billion tonnes (53,600 billion tonne miles), of which about 29% is oil and gas, 30% is bulk (ore, coal, grain and phosphates), and the remaining 41% being general cargo. Operating these merchant ships generates an estimated annual income of \$380 billion in freight rates within the global economy, amounting to 5% of total world trade.

The industry employs over 1.5 million seafarers.

#### **Agenda item 1.3**

1.3 To consider possible upgrading of the secondary allocation to the meteorological-satellite service (space-to-Earth) to primary status and a possible primary allocation to the Earth exploration-satellite service (space-to-Earth) in the frequency band 460 MHz - 470 MHz, in accordance with Resolution **766 (WRC-15)**;

#### **Background**

Part of the frequency band 460 MHz - 470 MHz is used by maritime mobile service for onboard communication stations in accordance with RR 5.287. The functions of these type of onboard communication include anchoring, berthing, damage control parties, security patrols, terrorism threats, fire-fighter communication etc. The use of this frequency band is considered very important for the maritime community.

#### **Draft IMO position**

Protection of the existing maritime mobile service used for onboard communication stations to which the frequency band is already allocated on a primary basis should be ensured, and no additional constraints should be imposed.

#### **Agenda item 1.5**

1.5 To consider the use of the frequency bands 17.7 GHz - 19.7 GHz (Space-to-earth) and 27.5 GHz - 29.5 GHz (Earth-to-space) by earth stations in motion communicating with geostationary space stations in the fixed-satellite service and take appropriate action, in accordance with Resolution **158 (WRC15)**;

## **Background**

Currently, there is a growing need for global broadband satellite communications by the maritime community for commercial, public and operational purposes. Some of this need can be met by allowing earth stations in motion to communicate with space stations of the FSS operating in the frequency bands 17.7 GHz - 19.7 GHz (Space-to-earth) and 27.5 GHz - 29.5 GHz (Earth-to-space).

## **Draft IMO position**

Recognizing the growing need for global broadband satellite communications in motion by the maritime community, IMO supports the establishment of appropriate operational and technical conditions for Earth Stations In Motion.

## **Agenda item 1.7**

1.7 To study the spectrum needs for telemetry, tracking and command in the space operation service for non-GSO satellites with short duration missions, to assess the suitability of existing allocations to the space operation service and, if necessary, to consider new allocations, in accordance with Resolution **659 (WRC 15)**;

## **Background**

Resolution **659 (WRC-15)** invites ITU-R to consider possible new allocations or an upgrade of the existing allocations to the space operation service within the frequency ranges 150.05 MHz - 174 MHz and 400.15 MHz - 420 MHz. In the parts of the frequency band 150.05 MHz - 174 MHz priority is given to the maritime mobile service in accordance with RR 5.226 (see also RR articles 31 and 52, and RR appendix 18). The provision of RR 5.266 specifies the use of the band 406 MHz - 406.1 MHz by the mobile-satellite service is limited to low power satellite emergency position-indicating radio beacons (see also article 31).

The following frequency bands within 150.05 MHz - 174 MHz and 400.15 MHz – 420 MHz are listed in appendix 15 as frequencies for distress and safety communications for the Global Maritime Distress and Safety System (GMDSS), in which any emission causing harmful interference is prohibited:

- 156.2975 MHz - 156.3125 MHz (AP18 CH06): be used for communication between ship stations and aircraft stations engaged in coordinated search and rescue operations. It may also be used by aircraft stations to communicate with ship stations for other safety purposes;
- 156.5125 MHz - 156.5275 MHz (AP18 CH70): be exclusively used in the maritime mobile service for distress and safety calls using digital selective calling;
- 156.6475 MHz - 156.6625 MHz (AP18 CH13): be used for ship-to-ship communications relating to the safety of navigation;
- 156.7875 MHz - 156.8125 MHz (AP18 CH16): be used for distress and safety communications by radiotelephony. Additionally, the frequency 156.8 MHz may be used by aircraft stations for safety purposes only;
- 161.9625 MHz - 161.9875 MHz (AP18 AIS 1) and 162.0125 MHz - 162.0375 MHz (AP18 AIS 2): be used for AIS search and rescue transmitters (AIS-SART) for use in search and rescue operations; and
- 406.000 MHz - 406.100 MHz: be used exclusively by satellite emergency position indicating radio beacons in the Earth-to-space direction.

## Draft IMO position

The integrity of GMDSS should be protected, and the following frequency bands should not be included in the study:

- 156.000 MHz - 157.450 MHz, 160.600 MHz - 160.975 MHz and 161.475 MHz - 162.050 MHz; and
- 405.900 MHz - 406.200 MHz.

Taking account of the relevance on the frequency bands with agenda items 1.9.1 and 1.9.2 the coordination with these agenda items need to be considered.

## Agenda item 1.8

1.8 To consider possible regulatory actions to support GMDSS modernization and the introduction of additional satellite systems into the GMDSS, in accordance with Resolution **359 (Rev.WRC-15)**;

### Background

#### Issue A

IMO is in the process of GMDSS modernization. The modernization plan of the GMDSS has been endorsed by NCSR 4 and approved by MSC 98. Some new technologies are introduced for consideration in the modernization plan of the GMDSS, such as MF/HF NAVDAT. Meanwhile, ITU is continuing the study on NAVDAT, including revisions to ITU-R recommendations, as well as spectrum and regulatory issues, under this agenda item 1.8.

#### Issue B

MSC 98 adopted resolution MSC.434(98) on *Performance standards for a ship earth station for use in the GMDSS* and approved amendments to SOLAS chapter IV, enabling, when adopted at MSC 99, the introduction of additional GMDSS mobile satellite service providers. This followed the IMSO report to NCSR 4 noting the suggested timeline provided by Iridium for completing the technical and operational assessment of Iridium in 2018.

MSC 99 adopted resolution MSC.451(99) on *Statement of recognition of the maritime mobile satellite services provided by Iridium Satellite LLC*.

MSC 99 also adopted resolution MSC.436(99) on *Amendments to the International Convention for the Safety of Life at Sea*, including amendments through chapter IV to replace references to "Inmarsat" with the term "recognized mobile satellite service". The change reflects the ability of recognized providers of mobile satellite services to meet the GMDSS carriage requirements effective 1 January 2020.

### Action to be taken

IMO has to actively participate in the technical and regulatory studies of this agenda item in accordance with Resolution **359 (Rev.WRC-15)**.

## Draft IMO position

IMO invites ITU to:

- .1 when considering *resolves 1*, consider frequency allocations for NAVDAT which IMO supports but without committing the Organization regarding future requirements on the use of NAVDAT;

- .2 when considering *resolves 2* to take regulatory measures to ensure full protection and availability of the frequency bands to be used by recognized GMDSS satellite service providers for the provision of GMDSS services by 1 January 2020; and
- .3 resolve any issues under Resolution **359 (Rev.WRC-15)**, in relation to the future operation of newly recognized GMDSS satellite service providers.

### **Agenda item 1.9.1**

1.9.1 Regulatory actions within the frequency band 156 MHz - 162.05 MHz for autonomous maritime radio devices to protect the GMDSS and automatic identifications system (AIS), in accordance with Resolution **362 (WRC-15)**;

#### **Background**

There are some types of autonomous maritime radio devices using AIS technology or digital selective calling (DSC) technology, or transmitting synthetic voice messages, or with a combination of those technologies, which have been developed for, and are operating in, the maritime environment, and their number is expected to increase.

Some of these devices do not enhance the safety of navigation or serve the purpose of communication between coast stations and ship stations, or between ship stations, or between associated onboard communication stations, or survival craft stations and emergency position-indicating radio beacon stations, but occupying the spectrum and identities of the maritime mobile service.

There is a need to categorize and regulate the usage of autonomous maritime radio devices. ITU at its seventeenth WP 5B session adopted the preliminary draft definition of AMRD developed at the twelfth Joint Experts Group meeting and finalized the definition at its eighteenth WP 5B session in May 2017. The categorization of AMRD and relevant information are contained in the draft new recommendation ITU-R M.[AMRD].

#### **Draft IMO position**

- .1 the integrity of AIS and the GMDSS should be protected;
- .2 autonomous maritime radio devices which enhance the safety of navigation should be regulated for the use of frequencies and identities of the maritime mobile service; and
- .3 for autonomous maritime radio devices which do not enhance the safety of navigation, regulation of the use of frequencies, and technical and operational characteristics, should benefit both the user of devices as well as maritime safety. An additional spectrum allocation within the frequency band 156 MHz - 162.05 MHz and a new numbering scheme which is different from those in the existing maritime mobile service should be considered.

### **Agenda item 1.9.2**

1.9.2 Modifications of the Radio Regulations, including new spectrum allocations to the maritime mobile-satellite service (Earth-to-space and space-to-Earth), preferably within the frequency bands 156.0125 MHz - 157.4375 MHz and 160.6125 MHz - 162.0375 MHz of appendix **18**, to enable a new VHF data exchange system (VDES) satellite component, while ensuring that this component will not degrade the current terrestrial VDES components, applications specific messages (ASM) and AIS operations and not impose any additional constraints on existing services in these and adjacent frequency bands as stated in recognizing d) and e) of Resolution **360 (Rev.WRC-15)**;

## Background

The concept of VDES includes the function of AIS, ASM, VDE terrestrial and VDE satellite. The VDES is one of the potential elements of e-navigation.

According to [IALA Guideline 1117](#) "VDES Overview", the following potential VDES use cases are identified:

- search and rescue communications;
- maritime safety information;
- ship reporting;
- vessel traffic services;
- charts and publications;
- route exchange; and
- logistics.

VDES satellite component would offer additional communications in polar regions and other remote areas for the above use cases.

These use cases are all cross referenced to Maritime Service Portfolios identified in the IMO e-navigation Strategic Implementation Plan and possibly also to modernization of GMDSS in the future.

Insufficient study on sharing and compatibility between the VDES satellite component and incumbent services in the same and adjacent frequency bands was the reason that the spectrum issue could not be resolved at WRC-15. As a consequence, VDES is still not a complete functional system as a whole.

The study of the candidate frequency bands 156.0125 MHz - 157.4375 MHz and 160.6125 MHz - 162.0375 MHz would mainly concern the relationship with the existing services primarily allocated for the land mobile service and maritime mobile service, and with the services within the lower adjacent frequency band from 154 MHz to 156 MHz and for the higher adjacent frequency band from 162 MHz to 164MHz.

## Draft IMO position

- .1 Recognizing that the VDES satellite component should not bring any harmful interference:
  - .1 modifications should not be required to existing AIS equipment on board existing vessels;
  - .2 the integrity of GMDSS should be protected; and
  - .3 an identification of the frequencies for the VDES satellite component should protect the integrity of the original operational purpose of AIS on the existing AIS frequencies.
- .2 IMO supports the availability of VDES including both terrestrial and satellite components.

## Agenda item 1.10

1.10 To consider spectrum needs and regulatory provisions for the introduction and use of the Global Aeronautical Distress and Safety System (GADSS), in accordance with Resolution **426 (WRC-15)**;

## **Background**

GADSS is intended to address the timely identification and location of an aircraft during all phases of flight as well as distress and emergency situations; and also intended to use existing and new applications to support search and rescue (SAR) and flight data retrieval. The full concept of GADSS is still to be defined by the International Civil Aviation Organization (ICAO), and some of the applications may be developed after 2019. The spectrum needs have not yet been identified.

## **Draft IMO position**

The integrity of GMDSS should be protected. The regulations for GADSS should be kept in a separate article from the provisions on GMDSS contained within Chapter VII of the Radio Regulations.

## **Agenda item 2**

2 To examine the revised ITU-R Recommendations incorporated by reference in the Radio Regulations communicated by the Radiocommunication Assembly, in accordance with Resolution **28 (Rev.WRC-15)**, and to decide whether or not to update the corresponding references in the Radio Regulations, in accordance with the principles contained in the appendix 1 to Resolution **27 (Rev.WRC-12)**;**Background**

There are a number of Recommendations incorporated by reference in the Radio Regulations. IMO has reviewed all these Recommendations.

## **Draft IMO position**

IMO has studied the Recommendations of relevance and commented on each as given in the appendix 1. Incorporation by reference is of importance to IMO because of the close relationship between many of the ITU-R Recommendations related to GMDSS equipment and its operation, and to IMO performance standards. IMO requests early indication of any changes proposed by ITU to the mechanism of incorporation by reference and to the list of incorporated Recommendations.

## **Agenda item 4**

4 In accordance with Resolution **95 (Rev.WRC-07)**, to review the Resolutions and Recommendations of previous conferences with a view to their possible revision, replacement or abrogation;

## **Background**

There are a number of Resolutions and Recommendations in the Radio Regulations. IMO has reviewed all these Resolutions and Recommendations.

## **Draft IMO position**

IMO has studied the Resolutions and Recommendations of relevance and commented on each as given in appendix 2.



## **Agenda item 9**

9 To consider and approve the Report of the Director of the Radiocommunication Bureau, in accordance with article 7 of the Convention;

9.1 on the activities of the Radiocommunication Sector since WRC 15;

9.2 on any difficulties or inconsistencies encountered in the application of the Radio Regulations; and

9.3 on action in response to Resolution **80 (Rev.WRC-07)**;

### **Issue 9.1.3**

Study of technical and operational issues and regulatory provisions for new non-geostationary-satellite orbit systems in the 3700 MHz - 4200 MHz, 4500 MHz - 4800 MHz, 5925 MHz - 6425 MHz and 6725 MHz - 7025 MHz frequency bands allocated to the fixed-satellite service.

### **Background**

It is noted that the frequency band 6 424 MHz - 6 454 MHz is in use for the feeder links of Inmarsat.

### **Draft IMO position**

Non-GSO systems shall not cause harmful interference to or claim protection from GSO FSS networks.

## **Agenda item 10**

10 To recommend to the Council items for inclusion in the agenda for the next WRC, and to give its views on the preliminary agenda for the subsequent conference and on possible agenda items for future conferences, in accordance with article 7 of the Convention.

### **Background**

TBD

### **Draft IMO position**

TBD

## APPENDIX 1

### RECOMMENDATION ITU-R M.476-5

#### **Direct-printing telegraph equipment in the maritime mobile service**

(Question ITU-R 5/8)

(1970-1974-1978-1982-1986-1995)

Required by the maritime community.

### RECOMMENDATION ITU-R M.489-2

#### **Technical characteristics of VHF radiotelephone equipment operating in the maritime mobile service in channels spaced by 25 kHz**

(1974-1978-1995)

Needed by IMO to support the carriage requirements of SOLAS IV and needed by the maritime community in general. Will likely be needed into the foreseeable future.

### RECOMMENDATION ITU-R M.492-6

#### **Operational procedures for the use of direct-printing telegraph equipment in the maritime mobile service**

(Question ITU-R 5/8)

(1974-1978-1982-1986-1990-1992-1995)

Currently needed by IMO to support the NBDP carriage requirement in SOLAS chapter IV, although the system is little used.

### RECOMMENDATION ITU-R M.541-10

#### **Operational procedures for the use of digital selective-calling equipment in the maritime mobile service**

(Question ITU-R 9/8)

(1978-1982-1986-1990-1992-1994-1995-1996-1997-2004-2015)

Needed by IMO. Likely to be needed into the foreseeable future.

RECOMMENDATION ITU-R M.585-7

**Assignment and use of identities in the maritime mobile service**

(1982-1986-1990-2003-2007-2009-2012-2015)

Required by the maritime community and useful to IMO.

RECOMMENDATION ITU-R M.625-4

**Direct-printing telegraph equipment employing automatic identification  
in the maritime mobile service**

(1986-1990-1992-1995-2012)

Currently needed by IMO to support the NBDP carriage requirement in SOLAS chapter IV, although the system is little used.

RECOMMENDATION ITU-R M.633-4

**Transmission characteristics of a satellite emergency position-indicating  
radio beacon (satellite EPIRB) system operating through  
a satellite system in the 406 MHz band**

(1986-1990-2000-2004-2010)

Used by IMO to support the Performance standards for EPIRBs.

RECOMMENDATION ITU-R M.690-3

**Technical characteristics of emergency position-indicating radio beacons (EPIRBs)  
operating on the carrier frequencies of 121.5 MHz and 243 MHz**

(1990-1995-2012-2015)

Required by IMO to define the homing signal characteristics for the satellite EPIRB required by SOLAS chapter IV. Likely to be used by the maritime community for some time to come for EPIRBs and man overboard devices.

RECOMMENDATION ITU-R M.1084-5

**Interim solutions for improved efficiency in the use of the band  
156-174 MHz by stations in the maritime mobile service**

(1994-1995-1997-1998-2001-2012)

Used by IMO for the description of VHF channels.

RECOMMENDATION ITU-R M.1171-0

**Radiotelephony procedures in the maritime mobile service**

(1995)

Required by IMO and the maritime community as long as coast stations offer a public correspondence service. The number of such coast stations is however declining.

RECOMMENDATION ITU-R M.1172-0

**Miscellaneous abbreviations and signals to be used for radiocommunications  
in the maritime mobile service**

(1995)

Required by the maritime community.

RECOMMENDATION ITU-R M.1173-1

**Technical characteristics of single-sideband transmitters used in the maritime  
mobile service for radiotelephony in the bands between 1 606.5 kHz (1 605 kHz  
Region 2) and 4 000 kHz and between 4 000 kHz and 27 500 kHz**

(1995 -2012)

Required by IMO and the maritime community and likely to be required into the foreseeable future.

RECOMMENDATION ITU-R M.1174-3

**Technical characteristics of equipment used for onboard vessel communications in  
the bands between 450 and 470 MHz**

(1995-1998- 2004-2015)

Required by the maritime community and useful to IMO.

RECOMMENDATION ITU-R M.1638-0

**Characteristics of and protection criteria for sharing studies for radiolocation,  
aeronautical radionavigation and meteorological radars operating  
in the frequency bands between 5 250 and 5 850 MHz**

(2003)

Not required by IMO but may be required by the maritime community where radars in this band are used.

APPENDIX 2

RESOLUTION 13 (REV.WRC-97)

**Formation of call signs and allocation of new international series**

Retain.

RESOLUTION 18 (REV.WRC-15)

**Relating to the procedure for identifying and announcing the position of ships and aircraft of States not parties to an armed conflict**

Retain.

RESOLUTION 205 (REV.WRC-15)

**Protection of the systems operating in the mobile-satellite service in the frequency band 406-406.1 MHz**

Retain.

RESOLUTION 207 (REV.WRC-15)

**Measures to address unauthorized use of and interference to frequencies in the bands allocated to the maritime mobile service and to the aeronautical mobile (R) service**

Retain.

RESOLUTION 222 (REV.WRC-12)

**Use of the bands 1 525-1 559 MHz and 1 626.5-1 660.5 MHz by the mobile-satellite service, and procedures to ensure long-term spectrum access for the aeronautical mobile-satellite (R) service**

Retain.

RESOLUTION 331 (REV.WRC-12)

**Operation of the Global Maritime Distress and Safety System**

Retain.

RESOLUTION 339 (REV.WRC-07)

**Coordination of NAVTEX services**

Retain.

RESOLUTION 343 (REV. WRC-12)

**Maritime certification for personnel of ship stations and ship earth stations  
for which a radio installation is not compulsory**

Retain to ensure common operations between Convention and non-Convention ships.

RESOLUTION 344 (REV.WRC-12)

**Management of the maritime mobile service identity  
numbering resource**

Retain.

RESOLUTION 349 (REV. WRC-12)

**Operational procedures for cancelling false distress alerts in the  
Global Maritime Distress and Safety System**

Retain.

RESOLUTION 352 (WRC-03)

**Use of the carrier frequencies 12 290 kHz and 16 420 kHz for  
safety-related calling to and from rescue coordination centres**

Retain.

RESOLUTION 354 (WRC-07)

**Distress and safety radiotelephony procedures for 2 182 kHz**

Retain.

RESOLUTION 356 (WRC-07)

**ITU maritime service information registration**

Retain.

RESOLUTION 359 (REV. WRC-15)

**Consideration of regulatory provisions for updating and modernization of the  
Global Maritime Distress and Safety System**

Subject of agenda item 1.8.

RESOLUTION 360 (REV. WRC-15)

**Consideration of regulatory provisions and spectrum allocations to the maritime  
mobile-satellite service to enable the satellite component of the VHF Data  
Exchange System and enhanced maritime radiocommunication**

Subject of agenda item 1.9.2.

RESOLUTION 361 (WRC-15)

**Consideration of regulatory provisions for modernization of the  
Global Maritime Distress and Safety System and  
related to the implementation of e-navigation**

In the preliminary agenda for WRC-23.

RESOLUTION 362 (WRC-15)

**Autonomous maritime radio devices operating in  
the frequency band 156-162.05 MHz**

Subject of agenda item 1.9.1.

RESOLUTION 612 (REV. WRC-12)

**Use of the radiolocation service between 3 and 50 MHz to  
support high-frequency oceanographic radar operations**

Retain.

RECOMMENDATION 7 (REV.WRC-97)

**Adoption of standard forms for ship station and ship earth station licences  
and aircraft station and aircraft earth station licences**

Retain.

RECOMMENDATION 37 (WRC-03)

**Operational procedures for earth stations  
on board vessels (ESVs) use**

Retain.

RECOMMENDATION 316 (REV.MOB-87)

**Use of ship earth stations within harbours and other waters  
under national jurisdiction**

Retain.

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