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| **Expert Group on the InternationalTelecommunication Regulations (EG-ITRs)** |  |
| **Second meeting - Geneva, 12-13 February 2020** |  |
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| PROVISION-by-PROVISION examination of sections of the international telecommunication regulations at the second meeting of EG-itrs in accordance with the work plan adopted at the first meeting |

# 1 Introduction

The first meeting of EG-ITRs, having considered and discussed proposals on the Group’s activities, agreed on a work plan for the Expert Group and approved a template for the provision-by-provision examination of the ITRs.

In accordance with the work plan adopted, the second meeting of EG-ITRs should conduct an analysis of the following sections of the ITRs:

– Preamble

– Article 1 Purpose and scope of the Regulations

– Article 2 Definitions

– Article 3 International network

– Article 4 International telecommunication services

# 2 Provision-by-provision examination of the ITR sections listed above

The position of the Russian Federation on the provisions of the ITRs to be examined at the second meeting of EG-ITRs is detailed in Table 1 below.

It should be noted that in many cases the 1988 ITRs have not allowed for the changes that have occurred in the telecommunication/ICT ecosystem since 1988, in particular the significantly broader range of entities providing international telecommunication services, going far beyond “recognized private operating agencies”. Furthermore, the 1988 ITRs use terminology that is not in keeping with the ITU Constitution and Convention as well as outdated terms, leading to misunderstandings and/or errors in the application of the Regulations.

In order further to refine the ITRs, it would be useful to include in the text of the Regulations terms and/or provisions concerning universal service, roaming, unsolicited communications and the main provisions of WTSA Resolutions 20, 29, 52, 61, 65 and 91.

Table 1

| **2012 Article** | **Sub-article and provision** | **Related 1988 sub-article and provision** | **Applicability in fostering provision and development of networks and services** | **Flexibility to accommodate new trends and emergent issues** | **Summary outcome** |
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| **Preamble** | **1** While the sovereign right of each State to regulate its telecommunications is fully recognized, the provisions of the present International Telecommunication Regulations (hereafter referred to as "Regulations") complement the Constitution and the Convention of the International Telecommunication Union, with a view to attaining the purposes of the International Telecommunication Union in promoting the development of telecommunication services and their most efficient operation while harmonizing the development of facilities for worldwide telecommunications. | **1** While the sovereign right of each country to regulate its telecommunications is fully recognized, the provisions of the present Regulations supplement the International Telecommunication Convention, with a view to attaining the purposes of the International Telecommunication Union in promoting the development of telecommunication services and their most efficient operation while harmonizing the development of facilities for world-wide telecommunications. | Nos. 1 of the 1988 and 2012 ITRs are not identical but are applicable to networks and services.The part of No. 1 of the 1988 ITRs, which states "supplement the International Telecommunication Convention "is not in line with the text of No. 31 of the Constitution. | Ensures flexibility to accommodate new trends and emergent issues. | No. 1 of the 2012 ITRs is relevant to the development and use of telecommunications/ICTs. |
| **2** Member States affirm their commitment to implement these Regulations in a manner that respects and upholds their human rights obligations. |  | Applicable to networks and services. | Affects flexibility. |  |
| **3** These Regulations recognize the right of access of Member States to international telecommunication services. |  | Applicable to networks and services. | Affects flexibility. |  |
| **ARTICLE 1****Purpose and scope of the Regulations** | **4** 1.1 *a)* These Regulations establish general principles which relate to the provision and operation of international telecommunication services offered to the public as well as to the underlying international telecommunication transport means used to provide such services. These Regulations do not address the content-related aspects of telecommunications.**5** *b)* These Regulations also contain provisions applicable to those operating agencies, authorized or recognized by a Member State, to establish, operate and engage in international telecommunications services to the public, hereinafter referred as "authorized operating agencies". | **2** 1.1 *a)* These Regulations establish general principles which relate to the provision and operation of international telecommunication services offered to the public as well as to the underlying international telecommunication transport means used to provide such services. They also set rules applicable to administrations\*.\* or recognized private operating agency(ies) | Nos. 4 and 5 of the 2012 ITRs are fully applicable to the development of networks and services. They are valid for all operating agencies providing international telecommunication services. It should be noted that No. 2 of the 1988 ITRs is not fully in line with the provisions of the ITU Constitution and Convention with regard to the applicable terminology “recognized private operating agency(ies)”. | Nos. 4 and 5 of the 2012 ITRs can ensure flexibility to accommodate new trends and emergent issues.  | Nos. 4 and 5 of the 2012 ITRs take account of objective changes in the telecommunication/ICT ecosystem and the terminology of the current ITU Constitution and Convention. In addition, No. 5 of the 2012 ITRs defines a new term "authorized operating agencies", based on the definition under No. 1007 of the Annex to the Constitution. |
| **6** *c)* These Regulations recognize in Article 13 the right of Member States to allow special arrangements. | **3** *b)* These Regulations recognize in Article 9 the right of Members to allow special arrangements. | The No. is applicable to networks and services. | Ensures flexibility to accommodate new trends and emergent issues. | No. 6 of the 2012 ITRs and No. 3 of the 1988 ITRs are analogous in meaning. No. 6 uses terminology from the Constitution and Convention. |
| **7** 1.2 In these Regulations, "the public" is used in the sense of the population, including governmental and legal bodies. | **4** 1.2 In these Regulations, “the public” is used in the sense of the population, including governmental and legal bodies. | Both Nos. are applicable to networks and services. | Both Nos. ensure flexibility. | No. 7 of the 2012 ITRs and No. 4 of the 1988 ITRs are analogous in meaning, but the Russian text of No. 7 is more precise. |
| **8** 1.3 These Regulations are established with a view to facilitating global interconnection and interoperability of telecommunication facilities and to promoting the harmonious development and efficient operation of technical facilities, as well as the efficiency, usefulness and availability to the public of international telecommunication services. | **5** 1.3 These Regulations are established with a view to facilitating global interconnection and interoperability of telecommunication facilities and to promoting the harmonious development and efficient operation of technical facilities, as well as the efficiency, usefulness and availability to the public of international telecommunication services. | Both Nos. are applicable to networks and services. The Russian text of No. 5 of the 1988 ITRs, however, does not account take account of the need for interoperability. | Both Nos. ensure flexibility. The 1988 ITRs do not help to solve issues of interoperability. | No. 8 of the 2012 ITRs largely meets current requirements for the development of telecommunications/ICTs. |
| **9** 1.4 References to Recommendations of the ITU Telecommunication Standardization Sector (ITU-T) in these Regulations are not to be taken as giving to those Recommendations the same legal status as these Regulations. | **6** 1.4 References to CCITT Recommendations and Instructions in these Regulations are not to be taken as giving to those Recommendations and Instructions the same legal status as the Regulations. | Both Nos. are applicable to networks and services. | Does not impede the application of flexible approaches. | The text of the 2012 ITRs, unlike the 1988 ITRs, makes reference to the current structure of ITU. |
| **10** 1.5 Within the framework of these Regulations, the provision and operation of international telecommunication services in each relation is pursuant to mutual agreement between authorized operating agencies. | **7** 1.5 Within the framework of the present Regulations, the provision and operation of international telecommunication services in each relation is pursuant to mutual agreement between administrations\*.\* or recognized private operating agency(ies) | No. 10 of the 2012 ITRs takes account of changes which have occurred since 1988 and is fully applicable to the development of networks and services. | No. 10 of the 2012 ITRs allows for the application of flexible approaches. | Currently reflects the need for collaboration among agencies. |
| **11** 1.6 In implementing the principles of these Regulations, authorized operating agencies should comply with, to the greatest extent practicable, the relevant ITU-T Recommendations. | **8** 1.6 In implementing the principles of these Regulations, administrations\* should comply with, to the greatest extent practicable, the relevant CCITT Recommendations, including any Instructions forming part of or derived from these Recommendations.\* or recognized private operating agency(ies) | No. 11 of the 2012 ITRs takes account of changes which have occurred since 1988 and is applicable to the development of networks and services. | It is not incompatible with the application of flexible approaches.Considerable flexibility can be ensured by expanding the range of Recommendations used (including those of the other Sectors) and by reflecting the role of administrations. | It might be necessary to clarify the role of administrations, as the Regulations contain standards of a regulatory nature covering administrations, which, in turn, develop and adopt relevant ITU-T recommendations. |
| **12** 1.7 *a)* These Regulations recognize the right of any Member State, subject to national law and should it decide to do so, to require that authorized operating agencies which operate in its territory and provide an international telecommunication service to the public be authorized by that Member State. | **9** 1.7 *a)* These Regulations recognize the right of any Member, subject to national law and should it decide to do so, to require that administrations and private operating agencies, which operate in its territory and provide an international telecommunication service to the public, be authorized by that Member. | Applicable to the development of networks and services, taking into account national circumstances.  | Ensures flexibility. | No. 12 of the 2012 ITRs and No. 9 of the 1988 ITRs are analogous in meaning. |
| **13** *b)* The Member State concerned shall, as appropriate, encourage the application of relevant ITU-T Recommendations by such service providers. | **10** *b)* The Member concerned shall, as appropriate, encourage the application of relevant CCITT Recommendations by such service providers. | Applicable to the development of networks and services. | Allows for the application of flexible approaches.Considerable flexibility can be ensured by expanding the range of Recommendations used (including those of the other Sectors). | The texts of these Nos. of the 2012 and 1988 ITRs are analogous in meaning. No. 13 takes account of changes in the structure of ITU. |
| **14** *c)* The Member States, where appropriate, shall cooperate in implementing these Regulations. | **11** *c)* The Members, where appropriate, shall cooperate in implementing the International Telecommunication Regulations (for interpretation, also see Resolution No. 2). | Applicable to the development of networks and services. | Ensures flexibility. | The texts of these Nos. of the 2012 and 1988 ITRs are analogous in meaning. No. 14 reflects the provisions of the Constitution and Convention. |
| **15** 1.8 These Regulations shall apply, regardless of the means of transmission used, so far as the Radio Regulations do not provide otherwise. | **12** 1.8 The Regulations shall apply, regardless of the means of transmission used, so far as the Radio Regulations do not provide otherwise. | Applicable to the development of networks and services. | Ensures flexibility. | The texts of these Nos. of the 2012 and 1988 ITRs are not quite identical. |
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| **ARTICLE 2****Definitions** | **16** 2.1 For the purpose of these Regulations, the following definitions shall apply. These terms and definitions do not, however, necessarily apply for other purposes. | **13** For the purpose of these Regulations, the following definitions shall apply. These terms and definitions do not, however, necessarily apply for other purposes. | Does not affect applicability. | Does not affect flexibility. |  |
| **17** 2.2 *Telecommunication:* Any transmission, emission or reception of signs, signals, writing, images and sounds or intelligence of any nature by wire, radio, optical or other electromagnetic systems. | **14** 2.1 *Telecommunication:* Any transmission, emission or reception of signs, signals, writing, images and sounds or intelligence of any nature by wire, radio, optical or other electromagnetic systems. | Does not affect applicability. | Does not affect flexibility. | No. 17 of the 2012 ITRs may be replaced with a reference to No. 1012 of the Annex to the ITU Constitution. |
| **18** 2.3 *International telecommunication service:* The offering of a telecommunication capability between telecommunication offices or stations of any nature that are in or belong to different countries. | **15** 2.2 *International telecommunication service:* The offering of a telecommunication capability between telecommunication offices or stations of any nature that are in or belong to different countries. | Does not affect applicability. | Does not affect flexibility. | The Nos. of the 1988 and 2012 ITRs are virtually identical. |
| **19** 2.4 *Government telecommunications:* Telecommunications originating with any: Head of State; Head of a government or members of a government; Commanders-in-Chief of military forces, land, sea or air; diplomatic or consular agents; the Secretary-General of the United Nations; Heads of the principal organs of the United Nations; the International Court of Justice, or replies to government telecommunications mentioned above. | **16** 2.3 *Government telecommunication:* A telecommunication originating with any: Head of a State; Head of a government or members of a government; Commanders-in-Chief of military forces, land, sea or air; diplomatic or consular agents; the Secretary-General of the United Nations; Heads of the principal organs of the United Nations; the International Court of Justice, or reply to a government telegram. | Does not affect applicability. | Does not affect flexibility. | The definition in No. 19 of the 2012 ITRs is in line with the definition in the Annex to the ITU Constitution (No. 1014), while the text of No. 16 of the 1988 ITRs is not fully in line with the definition in the Annex to the ITU Constitution. No. 19 of the 2012 ITRs may be replaced with an appropriate reference to the Constitution. |
| **20** 2.5 *Service telecommunication:* A telecommunication that relates to public international telecommunications and that is exchanged among the following:– Member States;– authorized operating agencies; and– the Chairman of the Council, the Secretary-General, the Deputy Secretary-General, the Directors of the Bureaux, the members of the Radio Regulations Board, and other representatives or authorized officials of the Union, including those working on official matters outside the seat of the Union. | **17 2.4 Service telecommunication**A telecommunication that relates to public international telecommunications and that is exchanged among the following:– administrations;– recognized private operating agencies;– and the Chairman of the Administrative Council, the Secretary-General, the Deputy Secretary-General, the Directors of the International Consultative Committees, the members of the International Frequency Registration Board, other representatives or authorized officials of the Union, including those working on official matters outside the seat of the Union. | Does not affect applicability. | Does not affect flexibility. | The definition in No. 20 of the 2012 ITRs is in line with the definition in the Annex to the ITU Convention (No. 1006), while the text of No. 17 of the 1988 ITRs is not fully in line with the definition in the Annex to the ITU Convention. No. 20 of the 2012 ITRs may be replaced with an appropriate reference to the Convention. |
|  | **18** 2.5 Privilege telecommunication**19** 2.5.1 A telecommunication that may be exchanged during:– sessions of the ITU Administrative Council,– conferences and meetings of the ITU between, on the one hand, representatives of Members of the Administrative Council, members of delegations, senior officials of the permanent organs of the Union and their authorized colleagues attending conferences and meetings of the ITU and, on the other, their administrations or recognized private operating agency or the ITU, and relating either to matters under discussion by the Administrative Council, conferences and meetings of the ITU or to public international telecommunications. |  |  | This No. of the 1988 ITRs is no longer relevant and is not used in the 2012 ITRs. |
|  | **20** 2.5.2 A private telecommunication that may be exchanged during sessions of the ITU Administrative Council and conferences and meetings of the ITU by representatives of Members of the Administrative Council, members of delegations, senior officials of the permanent organs of the Union attending ITU conferences and meetings, and the staff of the Secretariat of the Union seconded to ITU conferences and meetings, to enable them to communicate with their country of residence. |  |  | This No. of the 1988 ITRs is no longer relevant and is not used in the 2012 ITRs. |
| **21** 2.6 *International route:* Technical facilities and installations located in different countries and used for telecommunication traffic between two international telecommunication terminal exchanges or offices. | **21** 2.6 *International route:* Technical facilities and installations located in different countries and used for telecommunication traffic between two international telecommunication terminal exchanges or offices. | Does not affect applicability. | Does not affect flexibility. | No. 21 of the 2012 ITRs is relevant and uses up-to-date terminology. |
| **22** 2.7 *Relation:* Exchange of traffic between two terminal countries, always referring to a specific service, if there is between their authorized operating agencies: | **22** 2.7 *Relation:* Exchange of traffic between two terminal countries, always referring to a specific service if there is between their administrations\*: | Does not affect applicability. | Does not affect flexibility. | No. 22 of the 2012 ITRs is relevant and uses up-to-date terminology. |
| **23** *a)* a means for the exchange of traffic in that specific service:– over direct circuits (direct relation), or– via a point of transit in a third country (indirect relation), and | **23** *a)* a means for the exchange of traffic in that specific service:– over direct circuits (direct relation), or– via a point of transit in a third country (indirect relation), and | Does not affect applicability. | Does not affect flexibility. | No. 23 of the 2012 ITRs is relevant and uses up-to-date terminology. |
| **24** *b)* normally, the settlement of accounts. | **24** *b)* normally, the settlement of accounts. | Does not affect applicability. | Does not affect flexibility. | No. 24 of the 2012 ITRs is relevant and uses up-to-date terminology. |
| **25** 2.8 *Accounting rate:* The rate agreed between authorized operating agencies, in a given relation that is used for the establishment of international accounts. | **25** 2.8 *Accounting rate:* The rate agreed between administrations\* in a given relation that is used for the establishment of international accounts. | Promotes development of networks and services. | Ensures flexibility. | No. 25 of the 2012 ITRs is relevant and uses up-to-date terminology. |
| **26** 2.9 *Collection charge:* The charge established and collected by an authorized operating agency from its customers for the use of an international telecommunication service. | **26** 2.9 *Collection charge:* The charge established and collected by an administration\* from its customers for the use of an international telecommunication service. | Promotes development of networks and services. | Ensures flexibility. | No. 26 of the 2012 ITRs is relevant and uses up-to-date terminology. |
|  | **27** 2.10 *Instructions:* A collection of provisions drawn from one or more CCITT Recommendations dealing with practical operational procedures for the handling of telecommunication traffic (e.g., acceptance, transmission, accounting). |  |  | This No. of the 1988 ITRs is not used in the 2012 ITRs. |
| Comments: It would be appropriate to include in Article 2 of the ITRs a definition of the term “roaming”, which is used in Nos. 41, 42, 43 and 44. |
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| **ARTICLE 3****International network** | **27** 3.1 Member States shall endeavour to ensure that authorized operating agencies cooperate in the establishment, operation and maintenance of the international network to provide a satisfactory quality of service. | **28** 3.1 Members shall ensure that administrations\* cooperate in the establishment, operation and maintenance of the international network to provide a satisfactory quality of service. | Promotes development of networks and services. | Ensures flexibility. | No. 27 of the 2012 ITRs and No. 28 of the 1988 ITRs are identical in meaning. In addition, No. 27 takes account of changes which have occurred in telecommunications/ICTs since 1988. |
| **28** 3.2 Member States shall endeavour to ensure the provision of sufficient telecommunication facilities to meet the demand for international telecommunication services. | **29** 3.2 Administrations\* shall endeavour to provide sufficient telecommunication facilities to meet the requirements of and demand for international telecommunication services. | Promotes development of networks and services. | Ensures flexibility. | The Nos. of the 1988 and 2012 ITRs are identical in meaning. No. 28 of the 2012 ITRs uses terminology from the ITU Constitution and Convention. |
| **29** 3.3 Authorized operating agencies shall determine by mutual agreement which international routes are to be used. Pending agreement and provided that there is no direct route existing between the terminal authorized operating agencies concerned, the origin authorized operating agency has the choice to determine the routing of its outgoing telecommunication traffic, taking into account the interests of the relevant transit and destination authorized operating agencies. | **30** 3.3 Administrations\* shall determine by mutual agreement which international routes are to be used. Pending agreement and provided that there is no direct route existing between the terminal administrations\* concerned, the origin administration\* has the choice to determine the routing of its outgoing telecommunication traffic, taking into account the interests of the relevant transit and destination administrations\*. | Promotes development of networks and services. | Ensures flexibility. | The Nos. of the 1988 and 2012 ITRs are identical in meaning. |
| **30** 3.4 Subject to national law, any user, by having access to the international network, has the right to send traffic. A satisfactory quality of service should be maintained to the greatest extent practicable, corresponding to the relevant ITU-T Recommendations. | **31** 3.4 Subject to national law, any user, by having access to the international network established by an administration\*, has the right to send traffic. A satisfactory quality of service should be maintained to the greatest extent practicable, corresponding to relevant CCITT Recommendations. | Promotes development of networks and services, taking into account national circumstances. | Ensures flexibility, taking into account for national circumstances. | The Nos. of the 1988 and 2012 ITRs are similar in meaning. No. 28 of the 2012 ITRs uses up-to-date terminology from the ITU Constitution and Convention, while No. 31 of the 1988 ITRs uses imprecise and out-of-date terminology. |
| **31** 3.5 Member States shall endeavour to ensure that international telecommunication numbering resources specified in ITU‑T Recommendations are used only by the assignees and only for the purposes for which they were assigned; and that unassigned resources are not used. | **32** 4.1 Members shall promote the implementation of international telecommunication services and shall endeavour to make such services generally available to the public in their national network(s). | Promotes development of networks and services while at the same time ensuring the rights of Member States. | Ensures flexibility. | No. 31 of the 2012 ITRs reflects current needs in terms of the use of numbering resources. It may be necessary to include provisions on combating calling party number spoofing, line identification and number delivery (WTSA Resolutions 61, 65 and 91). |
| **33** 3.7 Member States should create an enabling environment for the implementation of regional telecommunication traffic exchange points, with a view to improving quality, increasing the connectivity and resilience of networks, fostering competition and reducing the costs of international telecommunication interconnections. |  | Promotes development of networks and services. | Ensures flexibility. | Reflects trends in the development and use of telecommunications/ICTs. |
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| ARTICLE 4**International telecommunication services** | **34** 4.1 Member States shall promote the development of international telecommunication services and shall foster their availability to the public. |  | Promotes development of networks and services. | Ensures flexibility. | Introductory text of article. |
| **35** 4.2 Member States shall endeavour to ensure that authorized operating agencies cooperate within the framework of these Regulations to provide, by agreement, a wide range of international telecommunication services which should conform, to the greatest extent practicable, to the relevant ITU-T Recommendations. | **33** 4.2 Members shall ensure that administrations\* cooperate within the framework of these Regulations to provide by mutual agreement, a wide range of international telecommunication services which should conform, to the greatest extent practicable, to the relevant CCITT Recommendations. | Promotes development of networks and services. | Ensures flexibility. | The Nos. of the 1988 and 2012 ITRs are similar in meaning. No. 35 of the 2012 ITRs takes account of changes in the telecommunication/ICT ecosystem and the structure of ITU. |
| **36** 4.3 Subject to national law, Member States shall endeavour to ensure that authorized operating agencies provide and maintain, to the greatest extent practicable, a satisfactory quality of service corresponding to the relevant ITU-T Recommendations with respect to: | **34** 4.3 Subject to national law, Members shall endeavour to ensure that administrations\* provide and maintain, to the greatest extent practicable, a minimum quality of service corresponding to the relevant CCITT Recommendations with respect to: | Promotes development of networks and services, taking into account national circumstances. | Ensures flexibility, taking into account national circumstances. | The Nos. of the 1988 and 2012 ITRs are similar in meaning. No. 36 of the 2012 ITRs takes account of changes in the telecommunication/ICT ecosystem and the structure of ITU. |
| **37** *a)* access to the international network by users using terminals which are permitted to be connected to the network and which do not cause harm to technical facilities and personnel; | **35** *a)* access to the international network by users using terminals which are permitted to be connected to the network and which do not cause harm to technical facilities and personnel; | Promotes development of networks and services. | Ensures flexibility. | In Russian, the Nos. of the 1988 and 2012 ITRs are not quite identical.  |
| **38** *b)* international telecommunication facilities and services available to users for their dedicated use; | **36** *b)* international telecommunication facilities and services available to customers for their dedicated use; | Promotes development of networks and services. | Ensures flexibility. | In Russian, the Nos. of the 1988 and 2012 ITRs are not quite identical. No. 38 takes account of today’s realities and terminology. |
| **39** *c)* at least a form of telecommunication service which is reasonably accessible to the public, including those who may not be subscribers to a specific telecommunication service; and | **37** *c)* at least a form of telecommunication which is reasonably accessible to the public, including those who may not be subscribers to a specific telecommunication service; and | Promotes development of networks and services. | Ensures flexibility. | No. 39 of the 2012 ITRs accurately reflects the current situation in telecommunications/ICTs. It may be necessary to clarify the definition of universal service. In principle, the ITRs do not contain provisions on universal service. |
| **40** *d)* a capability for interworking between different services, as appropriate, to facilitate international telecommunication services. | **38** *d)* a capability for interworking between different services, as appropriate, to facilitate international communications. | Promotes development of networks and services. | Ensures flexibility. | No. 40 of the 2012 ITRs accurately reflects the current situation in telecommunications/ICTs. |
|  | **41** 4.4 Member States shall foster measures to ensure that authorized operating agencies provide free-of-charge, transparent, up-to-date and accurate information to end users on international telecommunication services, including international roaming prices and the associated relevant conditions, in a timely manner. | No provision | Promotes development of networks and services. | Ensures flexibility. | Reflects the needs of users. |
| **42** 4.5 Member States shall foster measures to ensure that telecommunication services in international roaming of satisfactory quality are provided to visiting users. | No provision | Promotes development of networks and services. | Ensures flexibility. | Reflects the needs of users. |
| **43** 4.6 Member States should foster cooperation among authorized operating agencies in order to avoid and mitigate inadvertent roaming charges in border zones. | No provision | Promotes development of networks and services. | Ensures flexibility. | Reflects the needs of users. |
| **44** 4.7Member States shall endeavour to promote competition in the provision of international roaming services and are encouraged to develop policies that foster competitive roaming prices for the benefit of end users. | No provision | Promotes development of networks and services. | Ensures flexibility. | Reflects the needs of users. |

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