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| ITU logo | INTERNATIONAL TELECOMMUNICATION UNION  **TELECOMMUNICATION STANDARDIZATION SECTOR**  STUDY PERIOD 2017-2020 | | | TSAG-TD 1241R2 |
| **TSAG** |
| **Original: English** |
| **Question(s):** | | | N/A | Virtual, 10-17 January 2022 |
| **TD** | | | | |
| **Source:** | | | ITU-T A.5 Editor | |
| **Title:** | | | Revised Rec. ITU-T A.5 | |
| **Purpose:** | | | Proposal | |
| **Contact:** | | Olivier Dubuisson Orange France | | Tel: +33 2 96 07 38 50 E-mail: [olivier.dubuisson@orange.com](mailto:olivier.dubuisson@orange.com) |

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| **Keywords:** | Rec. ITU-T A.5; normative references; |
| **Abstract:** | The Editor is proposing some text to be added to Rec. ITU-T A.5 to solve the two cases of adding references during the approval process that SG15 identified as not covered by the Recommendation (TD1099 of the previous TSAG meeting). This TD also contains an editor's proposal to address C196 (of the previous TSAG meeting). |

Revision 1 of this TD takes account of the discussion at the RG-SC session on 11 January 2022 and will be discussed at the editing session on 12 January 2022.

Revision 2 includes the proposals made by the Russian Federation on the RG-SC mailing-list.

**Changes already agreed by RG-SC:**

The changes proposed by the Editor to address the defects identified by SG15 (new clauses 6.4 and 6.5) have already been agreed by RG-SC, except for the note on the new clause 6.4.

As agreed by RG-SC, new Appendix I provides an SDL-compliant workflow covering all the cases described in Rec. ITU-T A.5.

**A.5 Editor's analysis of contribution C196 in relation with Rec. ITU-T A.5:**

Contribution C196 suggests that the document(s) describing the IPR policy of an outside organization (to which normative references are made in ITU-T Recommendations or from which a standard is incorporated) should be explicitly mentioned in Annex A of Rec. ITU-T A.5.

However, Annex A is the *A.5-justification* template that is used for each (non ISO and non IEC) normative reference that appears in clause 2 of an ITU-T Recommendation being proposed for AAP consent or TAP determination. When a study group considers the A.5-justification(s) associated to a given draft Recommendation, it relies on the fact that the outside organization has (beforehand) been *A.5-qualified* (by the same, or another, study group) as stipulated in clause 7.1.1:

"If the referenced organization has already been qualified according to the criteria in Annex  B […], the evaluation may not need to be repeated, and only a note of the result is required."

and in item 9 of the template in Annex A:

"(This needs to be done only the first time that a document from the referenced organization is being considered for referencing, and only if such qualification information has not already been documented or if it has changed)."

(See also the "Analysis of how A.5-justifications are developed by editors of draft Recommendations" below.)

Indeed, it is at the time when a study group evaluates if an outside organization can be A-5-qualified (see clause 7) that the IPR policy of that organization is checked for consistency with the Common Patent Policy of ITU-T/ITU-R/ISO/IEC. The study group then evaluates the *A.5-qualification* template specified in Annex B. It is in this template that it is important, as proposed by C196, to have clear pointers to the IPR policy of the outside organization (either as hyperlinks or as attached documents).

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| Consequently, **the A.5 Editor proposes** to add a note in Annex B (if considered useful, a similar note could be added to Annex A). The Editor rather suggests to leave the decision to the study group whether they accept that the IPR documents are attached to the A.5-*qualification* template instead of requiring free/non-restricted access to IPR documents on the website of the other organization (in some cases, for example because it was recently updated, the latest version of the IPR policy of a given organization may not yet be available on its web site). |

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| In addition, **the A.5 Editor proposes** to clarify the intent of Annexes A and B in their first sentence (in particular by using the terms "justification" and "qualification"). |

**Analysis of how A.5-justifications are developed by editors of draft Recommendations:**

To produce the A.5-justification(s) for the normative reference(s) listed in clause 2 of a draft Recommendation (see [guidelines for creating & submitting ITU-T A.5 justifications](https://www.itu.int/ITU-T/workprog/temp/TSB%20A5%20Tutorial.pdf)), editors use the A.5 online tool available from the work programme of each study group (see [example for Rec. ITU-T Y.4480](https://www.itu.int/itu-t/workprog/secured/wp_a5_in.aspx?isn=17210)).

Clause 9 (qualification of the outside organization) of each A.5-justification form is automatically filled by the online tool and usually contains the sentence: "Qualifying information is on file with TSB" (for example, see attachment 4 to [COM20-TD2457R4](https://www.itu.int/md/T17-SG20-211011-TD-GEN-2457/en)).

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| **The A.5 Editor suggests** that, for any newly A.5-qualified outside organization (and possibly for already A.5-qualified organizations for which the A.5-qualification TD can easily be identified), the TD containing the A.5-*qualification* (as per Annex B of Rec. ITU-T A.5) could be referenced (by the TSB) in the A.5 online tool, so that it would automatically appear under clause 9 of any automatically-generated A.5-*justification* for a normative reference. |

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| **The A.5 Editor further suggests** that, for any newly A.5-qualified outside organization (and possibly for already A.5-qualified organizations for which the A.5-qualification TD can easily be identified), the TD containing the A.5-*qualification* (as per Annex B of Rec. ITU-T A.5) could be referenced (possibly with TIES protection) from the list of [Organizations recognized according to Recommendations ITU-T A.4, A.5 and A.6](https://www.itu.int/en/ITU-T/extcoop/Pages/sdo.aspx). |

**A.25 Editor's analysis of contribution C196 in relation with Rec. ITU-T A.25:**

Similarly, when a study group wants to incorporate a text from another organization, an *A.25-justification* is produced to explain why incorporation is chosen over a normative reference. When a study group considers the A.25-justification for approval, it relies on the fact that the outside organization has (beforehand) been *A.5-qualified* (by the same, or another, study group) as stipulated in clause 6.1.2.9 of Rec. ITU-T A.25:

Qualification of the organization (per Annex B of [ITU-T A.5]): This needs to be done only the first time a document from the organization is being considered for incorporation, and only if such qualification information has not been already documented.

IPR issues related to copyrights for software or text, or marks in relation to the standard being incorporated may be identified at the time of incorporation and not at the time when the outside organization had been A.5-*qualified*. However, clauses 7.2 and 7.3 stipulate that permission and copyright arrangements are agreed upon between TSB and the outside organization, so TSB can publish a TD to reflect the (written) agreement and this TD can be referenced in the A.25-justification.

Note – This is exactly how the incorporation of the LoRaWAN specification from LoRa Alliance has recently been handled in Study Group 20.

Consequently, **the A.25 Editor considers** that it is not needed to revise Rec. ITU-T A.25.

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| Recommendation ITU-T A.5  Generic procedures for including references to documents of other organizations in ITU‑T Recommendations |

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| Summary  Recommendation ITU-T A.5 provides generic procedures for normatively referencing documents of other organizations in ITU-T Recommendations. |

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| History   |  |  |  |  |  | | --- | --- | --- | --- | --- | | Edition | Recommendation | Approval | Study Group | Unique ID[[1]](#footnote-1)\* | | 1.0 | ITU-T A.5 | 1998-01-14 | TSAG | [11.1002/1000/4193](http://handle.itu.int/11.1002/1000/4193) | | 1.1 | ITU-T A.5 Annex B | 1998-09-07 | TSAG | [11.1002/1000/4457](http://handle.itu.int/11.1002/1000/4457) | | 2.0 | ITU-T A.5 | 2000-06-14 | TSAG | [11.1002/1000/5091](http://handle.itu.int/11.1002/1000/5091) | | 3.0 | ITU-T A.5 | 2001-11-30 | TSAG | [11.1002/1000/5579](http://handle.itu.int/11.1002/1000/5579) | | 4.0 | ITU-T A.5 | 2012-11-30 | TSAG | [11.1002/1000/11954](http://handle.itu.int/11.1002/1000/11954) | | 5.0 | ITU-T A.5 | 2016-02-05 | TSAG | [11.1002/1000/12598](http://handle.itu.int/11.1002/1000/12598) | | 6.0 | ITU-T A.5 | 2019-09-27 | TSAG | [11.1002/1000/13852](http://handle.itu.int/11.1002/1000/13852) | |

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| Keywords  Normative references, qualification, references. |

FOREWORD

The International Telecommunication Union (ITU) is the United Nations specialized agency in the field of tele­com­mu­ni­ca­tions, information and communication technologies (ICTs). The ITU Telecommunication Standardization Sector (ITU-T) is a permanent organ of ITU. ITU-T is responsible for studying technical, operating and tariff questions and issuing Recommendations on them with a view to standardizing telecommunications on a worldwide basis.

The World Telecommunication Standardization Assembly (WTSA), which meets every four years, establishes the topics for study by the ITU‑T study groups which, in turn, produce Recommendations on these topics.

The approval of ITU-T Recommendations is covered by the procedure laid down in WTSA Resolution 1.

In some areas of information technology which fall within ITU-T's purview, the necessary standards are prepared on a collaborative basis with ISO and IEC.

NOTE

In this Recommendation, the expression "Administration" is used for conciseness to indicate both a telecommunication administration and a recognized operating agency.

Compliance with this Recommendation is voluntary. However, the Recommendation may contain certain mandatory provisions (to ensure, e.g., interoperability or applicability) and compliance with the Recommendation is achieved when all of these mandatory provisions are met. The words "shall" or some other obligatory language such as "must" and the negative equivalents are used to express requirements. The use of such words does not suggest that compliance with the Recommendation is required of any party.

INTELLECTUAL PROPERTY RIGHTS

ITU draws attention to the possibility that the practice or implementation of this Recommendation may involve the use of a claimed Intellectual Property Right. ITU takes no position concerning the evidence, validity or applicability of claimed Intellectual Property Rights, whether asserted by ITU members or others outside of the Recommendation development process.

As of the date of approval of this Recommendation, ITU had not received notice of intellectual property, protected by patents, which may be required to implement this Recommendation. However, implementers are cautioned that this may not represent the latest information and are therefore strongly urged to consult the TSB patent database at <http://www.itu.int/ITU-T/ipr/>.

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Recommendation ITU‑T A.5

Generic procedures for including references to documents of  
other organizations in ITU‑T Recommendations

# 1 Scope

This Recommendation provides generic procedures for normatively referencing the documents of other organizations in ITU‑T Recommendations. Annex B provides the criteria to qualify a referenced organization. Clauses 6 and 7 describe the procedures in detail. Annex A provides the format for documenting a study group or working party decision with respect to making the reference. Specific information regarding qualified organizations can be found on the ITU‑T website.

NOTE – These generic procedures do not apply to references to standards produced by ISO and IEC. The long-standing ability to make such references continues unchanged.

The case of ITU-T accepting texts, in part or in whole, from another organization is addressed in [ITU-T A.25].

# 2 References

The following ITU-T Recommendations and other references contain provisions which, through reference in this text, constitute provisions of this Recommendation. At the time of publication, the editions indicated were valid. All Recommendations and other references are subject to revision; users of this Recommendation are therefore encouraged to investigate the possibility of applying the most recent edition of the Recommendations and other references listed below. A list of the currently valid ITU-T Recommendations is regularly published. The reference to a document within this Recommendation does not give it, as a stand-alone document, the status of a Recommendation.

[ITU-T A.1] Recommendation ITU-T A.1 (2019), *Working methods for study groups of the ITU Telecommunication Standardization Sector (ITU-T)*.

[ITU-T A.25] Recommendation ITU-T A.25 (2019), *Generic procedures for incorporating text between ITU-T and other organizations*.

# 3 Definitions

## 3.1 Terms defined elsewhere

This Recommendation uses the following terms defined elsewhere:

**3.1.1** **normative reference** [ITU-T A.1]: The whole or parts of another document where the referenced document contains provisions which, through reference to it, constitute provisions to the referring document.

## 3.2 Terms defined in this Recommendation

This Recommendation defines the following terms:

**3.2.1** **approved document**: An official output (such as a standard, a specification, an implementation agreement, etc.) which has been formally approved by an organization.

**3**.**2.2 non-normative reference**: The whole or parts of a document where the referenced document has been used as supplementary information in the preparation of the Recommendation or to assist the understanding or use of the Recommendation, and to which conformance is not necessary.

**3.2.3 referenced organization**: An organization for which an ITU‑T study group identifies the need to make a specific reference (either normative or non-normative) to one of its documents.

# 4 Abbreviations and acronyms

This Recommendation uses the following abbreviations and acronyms:

AAP Alternative Approval Process

TAP Traditional Approval Process

# 5 Conventions

None.

# 6 Generic procedures for including references to documents of other organizations in ITU‑T Recommendations

**6.1** An ITU‑T study group or a member of a study group may identify the need to make a specific reference (either normative or non-normative) to a document from another organization within a specific draft Recommendation. It is preferred that, rather than making reference to an entire document from an outside organization, reference be made to only the specific section(s) concerned.

The requirements of clauses 6.2 to 6.5 do not apply for non-normative references, since such referenced documents are not considered to be an integral part of an ITU‑T Recommendation. They are documents that add to the reader's understanding but are not essential to the implementation of, or compliance with, the Recommendation.

**6.2** For normative references, a member submits a contribution, or the Rapporteur or Editor submits a TD, to the study group or working party providing information, as outlined in clauses 6.2.1 to 6.2.10.

The study group or working party evaluates this information and decides whether to make the reference. The format for documenting the study group or working party decision is given in Annex A.

Specific criteria for the qualification of the considered organization are provided in Annex B. The list of those qualified organizations is on the Databases page of the ITU‑T website[[2]](#footnote-2).

**6.2.1** A clear description of the document considered for reference (type of document, title, number, version, date, etc.).

**6.2.2** Status of approval. Referencing a document that has not yet been approved by the referenced organization can lead to confusion; thus, normative referencing is usually limited to approved documents. If absolutely necessary, such a reference can be made where cooperative work requiring cross-references is being approved by ITU‑T and another organization in approximately the same time-frame.

**6.2.3** Justification for the specific reference.

**6.2.4** Current information, if any, about intellectual property rights[[3]](#footnote-3) issues (patents, copyrights for software, marks). [IPR issues related to patents, copyrights for software or text, or marks in relation to the standard being referenced may be evaluated and/or identified at the time of reference independently from ITU-T A.5 Annex B qualification results. | Specific IPR issues may be identified in relation with the document considered for reference, independently from any other IPR issues which may have been identified when the referenced organization had been A.5 qualified (see Annex B).]

**6.2.5** Other information that might be useful in describing the "quality" of the document (e.g., whether products have been implemented using it, whether conformance requirements are clear, whether the specification is readily and widely available).

**6.2.6** The degree of stability or maturity of the document (e.g., length of time it has existed).

**6.2.7** Relationship, if relevant, with other existing or emerging documents in ITU-T or in other standards development organizations.

**6.2.8** When a document is to be referenced in an ITU‑T Recommendation, all explicit references within the referenced document should also be listed.

**6.2.9** Qualification of referenced organization (per clause 7). This need only be done the first time a document from the referenced organization is being considered for referencing and only if such qualification information has not been documented already.

**6.2.10** A full copy of the existing document. No reformatting is necessary. The objective is to have referenced documents available via the web at no cost, so that the study group or working party may proceed with its evaluation. Accordingly, if a document to be referenced is available in this manner, it is sufficient for the contributing member to provide its exact location on the web. On the other hand, if the document is not available in this manner, a full copy must be provided (in electronic format if permissible by the referenced organization, otherwise in paper format).

**6.3** For normative references only, the study group or working party evaluates the above information and comes to its conclusions based on the usual consensus process. The decision of the study group or working party shall be documented using the format in Annex A. This requirement must be completed, at the latest, one day before the time the Recommendation is proposed for determination under the traditional approval process (TAP) or consent under the alternative approval process (AAP).

If there is consensus, the study group or working party report may simply note that the procedures of Recommendation ITU‑T A.5 have been satisfied and provide a pointer to the document where the full details reside.

**6.4** If a new normative reference is added as the result of the resolution of comments submitted during an AAP last call, the information outlined in clauses 6.2.1 to 6.2.10 shall be provided by the Rapporteur or Editor and published as a TD before the draft Recommendation goes for additional review. The TD shall be mentioned in the information provided for the additional review.

NOTE – If the referenced organization is not already qualified according to the criteria in Annex B, an additional review is not initiated and the draft Recommendation is submitted for approval to a study group meeting where clause 7 is applied.

**6.5** If a new normative reference is added as the result of the resolution of comments submitted during an AAP additional review or during a TAP consultation, or if concerns are expressed during an AAP additional review about a new normative reference added as the result of the resolution of comments submitted during an AAP last call, clause 6.3 applies when the draft Recommendation is submitted for approval to a study group meeting.

**6.6** If the study group or working party decides to make the normative reference, it should be introduced with the standard text provided in clause 2 of the "Author's guide for drafting ITU‑T Recommendations"[[4]](#footnote-4).

NOTE – In the case of texts produced jointly by ITU‑T and ISO/IEC JTC 1, it is recognized that clause 6.6 of the "Rules for presentation of ITU-T | ISO/IEC common texts"[[5]](#footnote-5) applies.

# 7 Qualification of referenced organizations

**7.1** To ensure the continued quality of the ITU‑T Recommendations, it is necessary to evaluate the document being proposed for normative reference, and it is also necessary for the study group or working party to consider the referenced organization according to the criteria set out in clauses 7.1.1, 7.1.2 and 7.1.3.

**7.1.1** Qualification of the referenced organization according to Annex B should be conducted before considering a normative reference from that organization. If the referenced organization has already been qualified according to the criteria in Annex B (or previously to Recommendation ITU‑T A.4 or Recommendation ITU-T A.6), the evaluation may not need to be repeated, and only a note of the result is required.

**7.1.2** In addition, the referenced organization should have a process by which its output documents are published and regularly maintained (i.e., reaffirmed, revised, withdrawn, etc.).

**7.1.3** The referenced organization should also have a document change control process, including a clear, unambiguous document numbering scheme. In particular, a feature to look for is that updated versions of a given document be distinguishable from the earlier versions.

**7.2** Qualification of an organization according to the criteria in Annex B is reviewed on a regular basis by study groups that need to make normative references to documents of that organization. In particular, if the patent policy of that organization has changed, it is important to check that the new patent policy is consistent with the Common Patent Policy for ITU‑T/ITU‑R/ISO/IEC and the Guidelines for the Implementation of the Common Patent Policy for ITU‑T/ITU-R/ISO/IEC[[6]](#footnote-6).

**7.3** For the case of a proposed referenced document jointly owned by multiple organizations in a partnership project that is not a legal entity, the partnership project is considered to be qualified according to the criteria in Annex B if each organization is itself qualified according to the criteria in Annex B. A reference to the ITU‑T A.5 justification shall be included in any Circular announcing a TAP consultation or any announcement for an AAP Last Call.

Annex A  
  
Format for documenting a study group or working party decision

(This annex forms an integral part of this Recommendation.)

The decision of the study group or working party with respect to making the normative reference must be documented in the meeting report using the following format (called A.5 justification for a normative reference):

1) Clear description of the document.

(type of document, title, number, version, date, etc.).

2) Status of approval:

(only approved documents should be considered)

3) Justification for the specific reference.

4) Current information, if any, about intellectual property rights issues:

(including patents, copyrights for software, marks).

NOTE – Specific IPR issues may be identified in relation with the document considered for reference, independently from any other IPR issues which may have been identified when the referenced organization had been A.5 qualified (see Annex B). Relevant IPR policy documents of the referenced organization are attached to this justification.

5) Other useful information describing the "quality" of the document:

(e.g., length of time it has existed, whether products have been implemented using it, whether conformance requirements are clear, whether the specification is readily and widely available).

6) The degree of stability or maturity of the document.

7) Relationship, if relevant, with other existing or emerging documents in ITU-T or in other standards development organizations.

8) When a document is referenced in an ITU‑T Recommendation, all normative references within that referenced document should also be listed.

NOTE – A separate review is not required for all of these normative references. However, the referenced organization, if different from ISO or IEC, needs to be qualified under Annex B (and previously under Recommendation ITU-T A.4 or Recommendation ITU-T A.6). If the referenced organization for a normative reference is not qualified, a qualification under Annex B should be performed first. In addition, if the draft ITU-T Recommendation is planned for approval under the traditional approval process (TAP) found in [b-WTSA Res. 1], all normative references in the referenced document should be reviewed.

9) Qualification of referenced organization:

(This needs to be done only the first time that a document from the referenced organization is being considered for referencing, and only if such qualification information has not already been documented or if it has changed).

9.1) Qualification under Annex B.

9.2) Document publication and maintenance process.

9.3) Document change control process.

10) Location of a full copy of the document.

11)Other (for any supplementary information).

Annex B  
  
Criteria for qualifying organizations

(This annex forms an integral part of this Recommendation.)

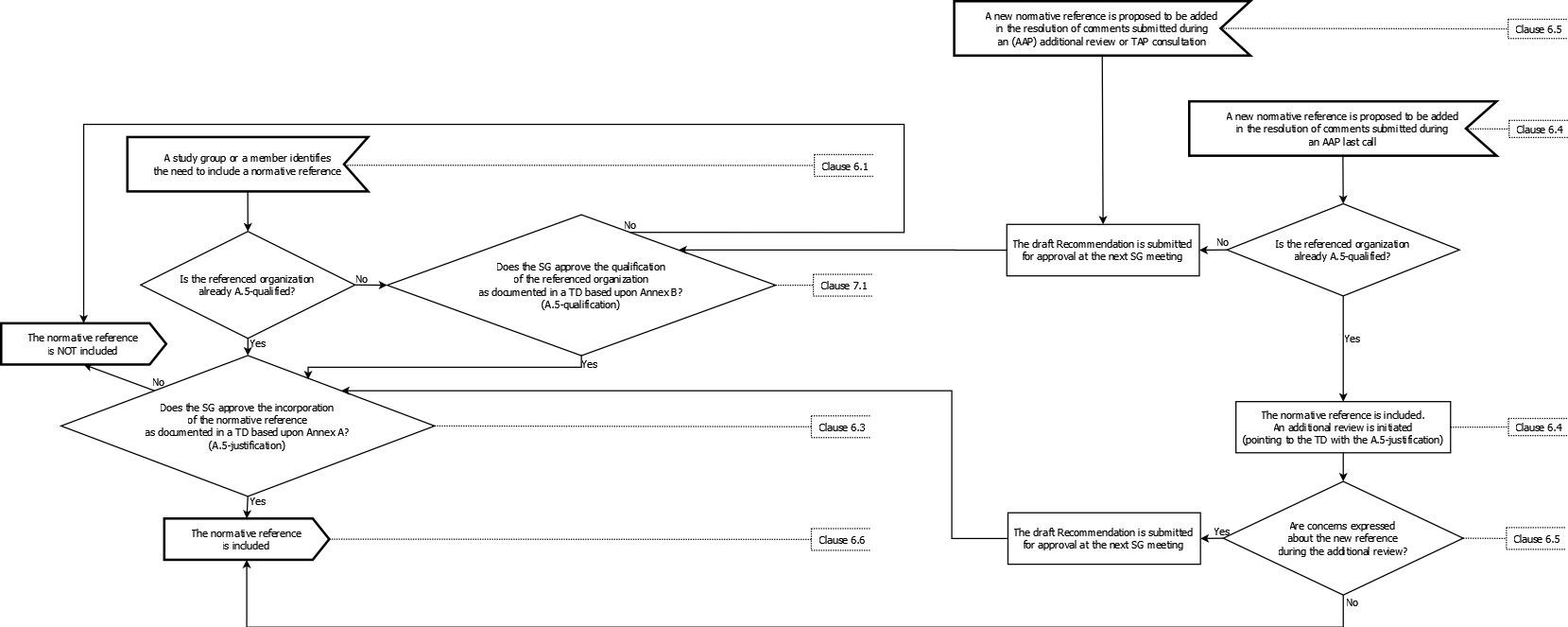
The decision of the study group or working party with respect to qualifying an organization [(for normative referencing as per this Recommendation or incorporation of text as per [b-ITU-T A.25])] must be documented in the meeting report using the following format (called A.5 qualification of an organization):

| Organization attributes | Desired characteristics |
| --- | --- |
| 1) Objectives/relationship of work to ITU‑T work | Should refer to development, adoption, implementation and use of national, regional or international standards, or to the provision of input into international standards organizations, especially ITU‑T. |
| 2) Organization:  – legal status;  – geographic scope;  – accreditation;  – secretariat;  – nominated representative. | – should indicate in which country/countries it has legal status;  – should indicate the scope of the standards of the organization;  – should indicate the accrediting entity;  – should identify the permanent secretariat;  – should nominate a representative. |
| 3) Membership/participation (openness) | – should describe the membership/participation model;  – membership/participation criteria should not preclude any party with material interest, especially ITU Member States and Sector Members. If it has been identified that the criteria preclude or restrict any party with material interest to be a member of the other organization, this will be indicated;  – membership/participation should comprise a significant representation of telecommunication interests; otherwise, an explanation will be provided. |
| 4) Technical subject areas | Should be relevant to a particular study group(s) or ITU‑T as a whole. |
| 5) Intellectual Property Rights Policy and Guidelines on:  a) patents;  b) software copyright (if applicable);  c) marks (if applicable); and  d) copyright | a) should be consistent with the "Common Patent Policy for ITU‑T/ITU‑R/ISO/IEC" and the "Guidelines for Implementation of the Common Patent Policy for ITU‑T/ITU‑R/ISO/IEC"\*;  b) should be consistent with the "ITU‑T Software Copyright Guidelines"\*;  c) should be consistent with the "ITU‑T Guidelines related to the inclusion of Marks in ITU‑T Recommendations";  d) ITU and ITU Member States and Sector Members should have the right to copy for standardization-related purposes (see also [ITU‑T A.1] with regard to copying and distribution, or [ITU‑T A.25] with regard to incorporation, with or without modification).  Relevant IPR policy documents of the referenced organization are attached to this table. |
| 6) Working methods/processes | – should be documented;  – should be open, fair and transparent;  – should document anti-trust policy. |
| 7) Outputs | – should identify outputs available to ITU‑T;  – should identify the process for ITU‑T to obtain outputs. |
| \* Particularly, licences must be offered on a non-discriminatory basis and on reasonable terms and conditions (whether free of charge or with monetary compensation) to both members and non-members. | |

Appendix I  
  
Workflow for including a normative reference to a document from another organization

(This annex does not form an integral part of this Recommendation.)

This (informative) workflow helps visualizing the different cases where a normative reference can be included. In any case, clauses 6 and 7 prevail.



Bibliography

[b-WTSA Res. 1] WTSA Resolution 1 (Rev. Hammamet, 2016), *Rules of procedure of the ITU Telecommunication Standardization Sector*.

[b-ITU-T A.25] Recommendation ITU-T A.25, *Generic procedures for incorporating text between ITU-T and other organizations*.

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1. \* To access the Recommendation, type the URL http://handle.itu.int/ in the address field of your web browser, followed by the Recommendation's unique ID. For example, [http://handle.itu.int/11.1002/1000/  
   11830-en](http://handle.itu.int/11.1002/1000/11830-en). [↑](#footnote-ref-1)
2. The current website is: <https://www.itu.int/en/ITU-T/extcoop/Pages/sdo.aspx> [↑](#footnote-ref-2)
3. See: <https://www.itu.int/ipr> [↑](#footnote-ref-3)
4. The Author's guide can be downloaded from: <http://handle.itu.int/11.1002/plink/8306947125> [↑](#footnote-ref-4)
5. The document can be found at: <https://www.itu.int/en/ITU-T/about/groups/Documents/Rules-for-presentation-ITU-T-ISO-IEC.pdf> [↑](#footnote-ref-5)
6. See <https://www.itu.int/ipr> [↑](#footnote-ref-6)