CNNC COMISIÓN NACIONAL DE LOS MERCADOS Y LA COMPETENCIA

EMERG Report on the state-of-play of MVNOs in the Euro-Mediterranean region

Diego Rodríguez Member of CNMC Board Manama, 2 June 2014



Basic data

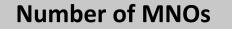
✓ Sources of information:

- Responses to a questionnaire from the following countries: Egypt, Jordan, Lebanon, Morocco, Tunisia, Cyprus, France, Portugal, Spain and Switzerland.
- International workshop held in Barcelona (October 2013) with the participation of regulators, stakeholders and researchers.

✓ Goals:

- Assess regulatory intervention.
- Examine MVNO benefits for competition in the mobile sector.



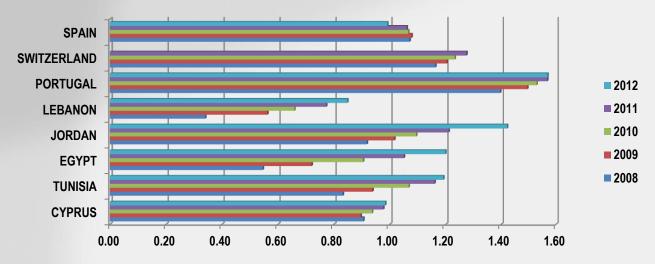


Similar both in European and MENA countries, (average of 3-4).

Number of MNO lines

A trend to increase over the years, except in the Spanish case, where MNO lines are slightly decreasing since 2009.

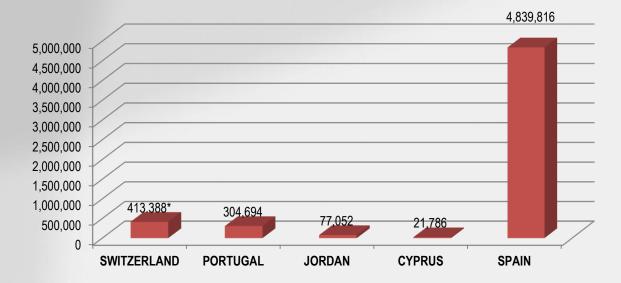
MNO Lines per Inhabitant in EMERG countries





Main differences EU / MENA countries

✓ The main difference is the absence of MVNOs in most of the MENA countries, except Jordan case- Freindie agreement with Zain. Tunisia approved a decree on the introduction of MVNOs in January.

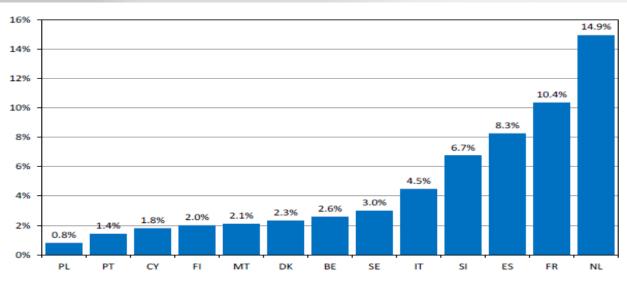


MVNOs mobile lines (*data from 2011)



Regulatory intervention in the EU

- ✓ **Spain**: wholesale access obligations.
- ✓ Other EU countries: e.g. Cyprus, Portugal, Germany and France, obligations using spectrum allocation procedures.
- ✓ MVNOs market shares : not linked to regulatory action.



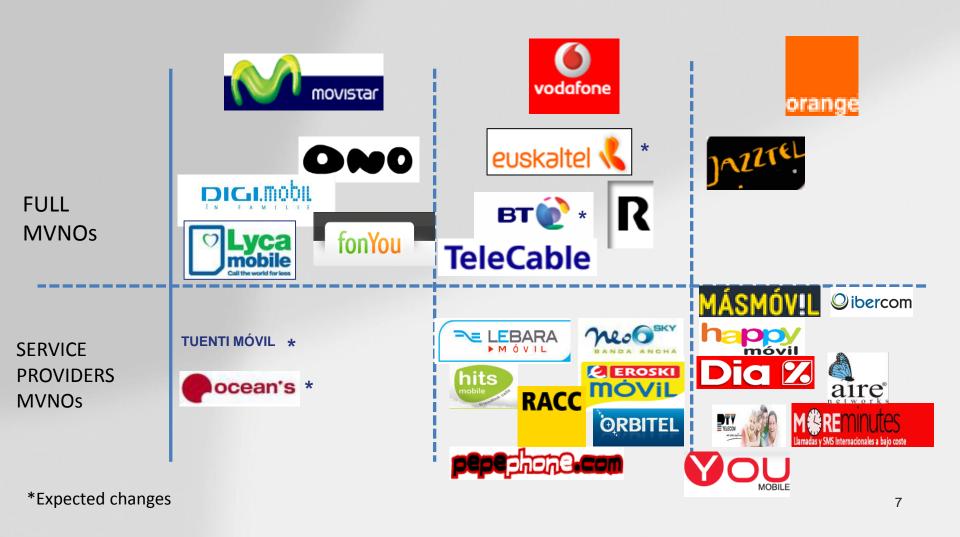
Share of MVNO SIM cards in the EU (October 2012)

- ✓ MNO market: 4 operators, Movistar, Vodafone, Orange and Yoigo.
- Procedure to introduce MVNOs (2006): obligation for SMP operators to provide third parties the elements to provide retail services without spectrum (wholesale access).



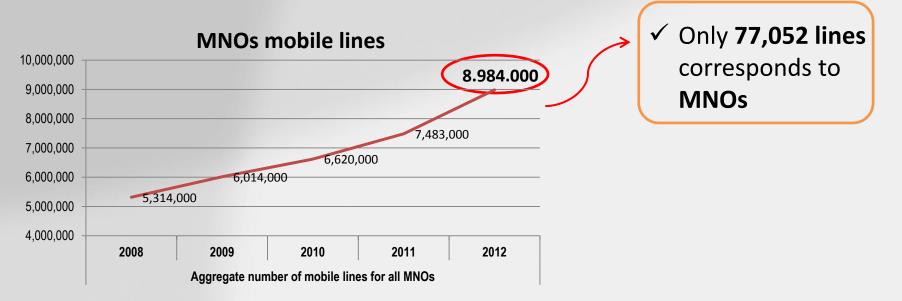


Country case: Spain (II)





- ✓ MNO market: 3 operators, Zain, Orange and Umniah.
- Procedure to introduce MVNOs: MVNOs are free to enter in the market on a mutual consent with any host MNO. <u>No</u> <u>obligation to provide wholesale access</u>.





Questions to be answered

- ✓ Does the regulatory intervention introduce MVNOs activity?
- ✓ To which extent MVNOs contribute to convergence?
- ✓ Is a mature market an obstacle for the introduction of MVNOs?
- Does MVNOs contribute to build a more dynamic and innovative market?



Does the regulatory intervention introduce MVNOs activity?

- Facts: different regulatory options: Wholesale access via ex ante market regulation (Spain) vs. spectrum licenses (other EU countries) or merger control (EC in Austrian case).
- Conclusion: different ways to introduce MVNOs can effectively drive competition.

Recommendation: EMERG countries to assure the best available tool and its effective implementation.

To which extent MVNOs contribute to convergence?

- ✓ Facts: relevance of convergence (fixed/mobile services) in the future, where MVNOs are present (also niche in ethnic segment).
- Conclusions: MVNOs as tool for alternative fixed operators to set up bundled tariffs (convergence).

Recommendation: The ongoing convergence highlights the **need for operators to offer both fixed and mobile services** to be able to create a competitive offer in retail markets.

Is a mature market an obstacle for the introduction of MVNOs?

- Facts: MVNOs limited market shares and penetration rates, but not the only relevant indicator.
- ✓ Conclusions:
 - MVNOs market shares not only resulting from regulatory intervention (e.g. other non regulated EU countries vs. Spain).
 - Penetration rate is not the only indicator to measure new entrants' difficulties (e.g. one operator only may have a high penetration rate).

Recommendation: High penetration rates in a market should not be understood as an obstacle for operators in EMERG countries to move forward, as far as there is available spectrum.

Does MVNOs contribute to build a more dynamic and innovative market?

Facts: mobile average prices decreased after MVNOs entrance in EU countries:

- price transparency for consumers (price and discount plans, offers),
- service providers/secondary brands/co-operations,
- new price schemes (flat rates),
- lower on net/off net offers,
- convergent packages

Conclusions: MVNOs target specific consumers (international, low cost), enhancing commercial offers, consumers' choice.

Recommendation: MVNOs will build a **more dynamic market** and foster competition, thus **appropriate conditions to introduce them will benefit competition in EMERG countries**.

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Gracias por su asistencia.