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Mutual Recognition Agreement/Arrangement: Procedures for definition, implementation and management of MRAs

Presented by Andrew Kwan ITU Consultant



PRESENTATION OVERVIEW

Procedures for:

- Definition/Development
- > Implementation
- Management

of Mutual Recognition Agreements/Arrangements (MRAs)



Types of MRAs

- > Bilateral MRA between two parties
- > Framework MRA with more than 2 parties

Scope and coverage

- > Terminal attachment and radio equipment
- Electro-magnetic compatibility (EMC)
- > Electrical safety

Parties to the MRA

- Belong to one geographic region
- Common trade and economic interests
- Common telecom standards and conformity assessment procedures

Obligations of parties

- Recognition of conformity assessment results
- Recognition of conformity assessment bodies
- Maintain confidentiality commitments
- Accept legal and liability responsibilities
- Establish and participate in MRA management procedures



- Examples of MRAs on conformity assessment
 - Bilateral MRA
 - United States/Mexico MRA
 - Australia/European Union MRA
 - > Framework MRA
 - Asia Pacific Economic Cooperation Telecom MRA (APEC TEL MRA, 21 economies)
 - Inter-American MRA (CITEL MRA, 35 member states)



Duration and Disestablishment of MRAs

- Implementation dates and duration
- ➤ MRA can be disestablished in response to technological, regulatory or political changes conditions to be specified in the MRA.



Pre-implementation preparation

- Review, amend or develop legislation, regulations and procedures. It would take time and political will to make changes
- Parties should cooperate in above processes to streamline implementation

Scope and coverage

> Full coverage or limited coverage to gain experience and confidence



Regulations, standards and specifications

- Decision on set of regulations, standards and specifications to be offered to partners, this list can be amended upon mutual consent
- Agreement on the list and exchange of information



Accreditation Bodies

- Accreditation bodies should be ISO/IEC 17011 compliant and be signatories of ILAC MRA or IAF MLA
- Parties appoint accreditation bodies within their territories
- ➤ Parties can recognize foreign accreditation bodies if there are no accreditation bodies within their territories



Confidence building period

- Exchange of conformity assessment results without mutual recognition to learn and understand each other's technical requirements and procedures
- > Typically 6 to 12 months before formally entering into implementation.



Implementation Phases

- ➤ Phase 1 Mutual recognition of testing laboratories and mutual acceptance of test reports prepared by the recognized testing laboratories
- ➤ Phase 2 Mutual recognition of certification bodies and mutual acceptance of certifications prepared by the recognized certification bodies



Implementation Phases (cont'd)

- Phases can be implemented one at a time or both together
- Typically Phase 1 will be implemented first to gain experience and confidence followed by Phase 2 implementation



Identification of Contacts and MRA Host

- MRA stakeholders include designating authorities, regulatory authorities, accreditation bodies, conformity assessment bodies and equipment manufacturers
- ➤ To coordinate and facilitate implementation, each party has to nominate a contact person
- ➤ In the regulatory sector, MRA hosts should be identified



Nomination of regulatory authority

- Typically the regulatory authority is the regulator of the party
- The regulatory authority may delegate this task to a competent body
- One regulator should be nominated unless equipment under coverage is regulated under different regulatory authorities



Nomination of designating authority

- One or more designating authorities can be nominated and it is recommended to nominate only one designating authority
- Regulatory authority can assumed the role of designating authority

Identification of accreditation bodies

- One or more accreditation bodies appointed within a party's territory
- Recognized accreditation bodies in foreign territories

Notification of conformity assessment bodies

➤ Party A of an MRA which has designated a conformity assessment body (cab) accredited to conduct conformity assessment meeting requirements of Party B, will notify the regulatory authority of Party B of this designation along with documentation and a request for recognition by Party B of this cab



Recognition of conformity assessment bodies

- ➤ If regulatory authority of Party B is satisfied with designation by Party A, it will notify the designating authority of Party A with its recognition
- Response to recognition requests typically within 3 months
- The recognized cab from Party A will be permitted to send conformity assessment results to regulatory authority of Party B



Formation of a Joint Committee

- Establish Joint Committee co-chaired by personnel from both parties
- Membership should include all MRA stakeholders
- Meets regularly or at the request of either parties



Monitor and surveillance programs

- Establish programs to monitor designated conformity assessment bodies to ensure their accreditations are up to date
- Establish programs to audit equipment tested or certified by designated conformity assessment bodies



Experiences from implementation of MRAs

- Time taken to develop and implement MRA is longer than expected
- ➤ It is useful and beneficial to share assessors for accreditation
- ➤ It is necessary to establish program to monitor conformity assessment bodies
- Parties report good results and benefits from implementation
- ➤ It is expedient and useful to develop a Framework MRA for a region such as the Inter-American MRA for the Americas

Joint Committee

- Work by consensus
- > Facilitate implementation
- Assist in dispute resolution
- > Facilitate sharing of information
- Coordinate training and information programs to support implementation
- Sharing of results on the monitoring and surveillance of conformity assessment bodies



- Update and surveillance by accreditation bodies of conformity assessment bodies
 - Surveillance activities
 - Reassessment (comprehensive as initial accreditation) visits
 - Responds to claims and complaints on accredited conformity assessment bodies
 - Extension of scope of accreditation



Management of data

- Information gathered prior to implementation, variation to the operation of the MRA and prior to termination of the MRA has to be compiled, organized and stored by each party
- Parties can delegate this task to other organizations or join together to channel the information to one organization



Termination and withdrawal from an MRA

- > Remedial measures include
 - Contesting competence of a conformity assessment body and
 - Referral of any matter to the joint committee
- Criteria for termination to be determined by both parties during development of the MRA
- ➤ Parties which terminates its participation should ensure that after termination it continues to give effect to conformity assessment results accepted prior to termination

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Thank you

Andrew Kwan akwan68@gmail.com

