BACKGROUNDPAPER

Infrastructuresharing and co-deployment in Europe: good practices based on collaborative regulation

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- Scope of the Paper
- European Landscape
- Case Study I: Infrastrukturatlas (Germany)
- Case Study II: Inhouse cabling (Portugal)
- Case Study III: Codes of Practice and standardised contracts (Poland)
- Collaborative Regulation
- Conclusions



Scope of the Paper

Provide overview of European regulatory framework

- Case studies to show practical impact and different collaborative approaches
- Limitations: Not intended to benchmark countries



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European Landscape

- Strategic Framework
- State Aid Guidelines

Cost Reduction Directive

European Electronic Communications Code



Strategic Framework

Digital Agenda for Europe (2010)

- 100 % household coverage with basic broadband by 2013
- 100 % household coverage with 30 Mbit/s or more (downstream) by 2020
- 50 % of households subscribing to 100
 Mbit/s or more (downstream) by 2020

Connectivity for a European Gigabit Society (2018)

- 100 % household coverage with 100 Mbit/s by 2025 with possibility to upgrade to much higher capabilities
- All socio-economic drivers (e.g. schools, universities, research centres, hospitals, public administration, enterprises relying on digital technologies) should have gigabit connectivity by 2025
- Uninterrupted 5G coverage in all urban areas and all major terrestrial transport paths by 2025



State aid guidelines

- State aid considered market distortion and thus to be avoided
- State aid programs must be evaluated to comply with a certain set of rules (especially detected market failures)
 - Primarily funding for "white areas" (no 30 Mbit/s coverage available or to be expected within three years)
 - "Step Change" provision allows for funding in "grey areas" or even "black areas"
 - Upcoming state aid interventions might focus on grey areas and a threshold of <1 Gbit/s



Cost Reduction Directive

Purpose of the Cost Reduction Directive

- Establishing a market for infrastructures
- Foster cross-sector cooperations
- Grant further rights to access seekers
- Enhance exchange of data and coordination of civil works
- Set up procedures for dispute resolution and single information point



European Electronic Communications Code

- Extensive update to the national telecommunications acts, partly also other legal areas (e.g. consumer protection, competition, finance)
- Over the top communications services regarded as telecommunications services
- Roll-back of regulatory remedies in case of division of (SMP) incumbents into retail and wholesale arm
- Article 22: survey regarding current coverage (mapping), predictions for further network deployment



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Case Study I: Infrastrukturatlas (Germany)

Data to be supplied by

- Network operators
- Public sector
- TelCos

Data accessed

- On request
- Project specific
- Temporarily limited



Figure 3 Example 'Infrastrukturatlas' on large scale (Bundesnetzagentur, 2020)



Case Study I: Infrastrukturatlas (Germany)

- Steadily increasing number of users and projects
- More than 1,000 additional data suppliers this year



Figure 4 Number of projects and users over time (Bundesnetzagentur, 2020)



Case Study I: Infrastrukturatlas (Germany)

- Use cases
 - Co-deployment
 - Infrastructure Sharing
 - State aid application
 - Strategic documents (federal and state level)
- Costs are estimated to be 0,001% of the max. benefit



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Regulatory key aspects

- Early duct access based on SMP (2004)
- Standardising inhouse-infrastructure



- Building Standards (Infraestruturas de Telecomunicações em Edifícios)
- Symmetric Access Regulation
- Technology neutrality

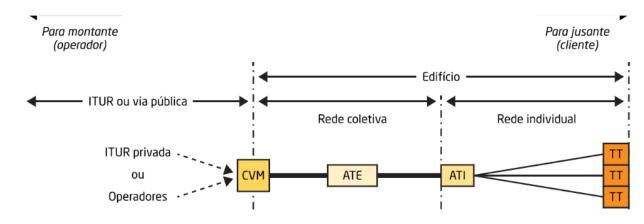


Figure 6 ITED Network Architecture with multiple Customers (ANACOM, 2020)



- Example of a Multi-dwelling unit
- Shared infrastructure until the ATI
- Cost based remuneration

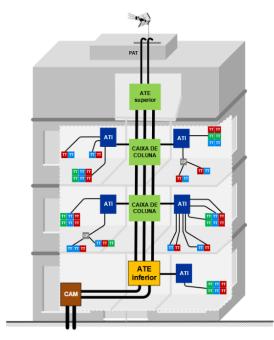


Figure 7 ITED Infrastructure in a multi-dwelling unit (ANACOM, 2020)

Legend:

ATI: Individual telecommunications cabinet
ATE: building telecommunications cabinet
CAM/CVM: multi-operator chamber, which is
part of the wired network, even if it is installed
outside the building
TT: Telecommunications outlet

RFO: space reserved for fibre PAT: transition to roof area

CP: passage box

Blue=copper, red=coaxial cable, green=optical



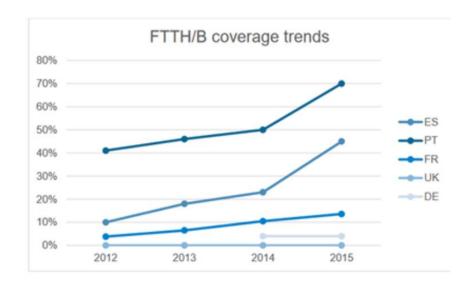


Figure 9 FTTB/H coverage in some European Countries (WIK consult, 2017)

- Spike in FTTB coverage since 2014
- Similarities to Spain with similar regulatory approach



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Case Study III: Codes of Practice and standardised contracts (Poland)

- Polish government recently established several support and capacity building initiatives
 - Codes of practice
 - Standardised contracts for cooperation between municipalities and network operators
 - Capacity building for municipalities



Case Study III: Codes of Practice and standardised contracts (Poland)

Codes of Practice

- Explain co-locating in non-legal terms
- Designed to support e.g. the use of mast foundations of electrical infrastructures, the deployment along roads
- Define roles and responsibility
- → Reduce potential for disputes
- → Explain the application of the 'Mega Act'

Standardised Contracts

- For cooperation between local authorities and network operators
- Municipality forfeits fees for right of way to incentivise network deployment
- → Reduces information imbalance
- → Reduces time needed for tendering and processing



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Collaborative Regulation

- Digital transformation is a game changer especially in "the new normal" amid the current global pandemic
- The new digital world needs a new take on regulation
- Holistic and harmonised approach can deliver greater impact

- Development and inclusion have become a primary focus of regulation
- → ITU's G5 as a road to collaborative regulation



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Conclusions

 Several EU Member States leading the way to collaborative regulation

 EU important factor to harmonise the regulatory framework and environment

Importance of collaboration to unlock investments



Thank you for your attention

