

spectrum **MANAGEMENT**
for a **CONVERGING** world
a case study on Guatemala





the old licensing regime

Radio spectrum allocated by the “Dirección General de Radiodifusión y Televisión Nacional”

- Set aside large blocks of bandwidth for private uses following the pattern of the FCC's U.S. Table of Frequency Allocations
- Each block would be sliced into smaller portions and assigned to individual licensees

old licensing regime

- Radio spectrum considered:
scarce and “strategic”
- Nationalized by 1985 Constitution along with
bodies of water, ocean and river front,
subsurface
- No sales, no leasing of licenses
- “Free”

the logic of 1996

the TELECOM reform

- More rational method of exploitation of the radio spectrum
- Responds to increasing demand pressures for alternate uses
- Why usufruct titles (TUFs)?
- Owners of usufruct titles can sell, rent, subdivide or consolidate their spectrum rights
- Ideally: Ownership with non-interference

No. Orden:

No. Registro:

LA SUPERINTENDENCIA DE TELECOMUNICACIONES DE GUATEMALA

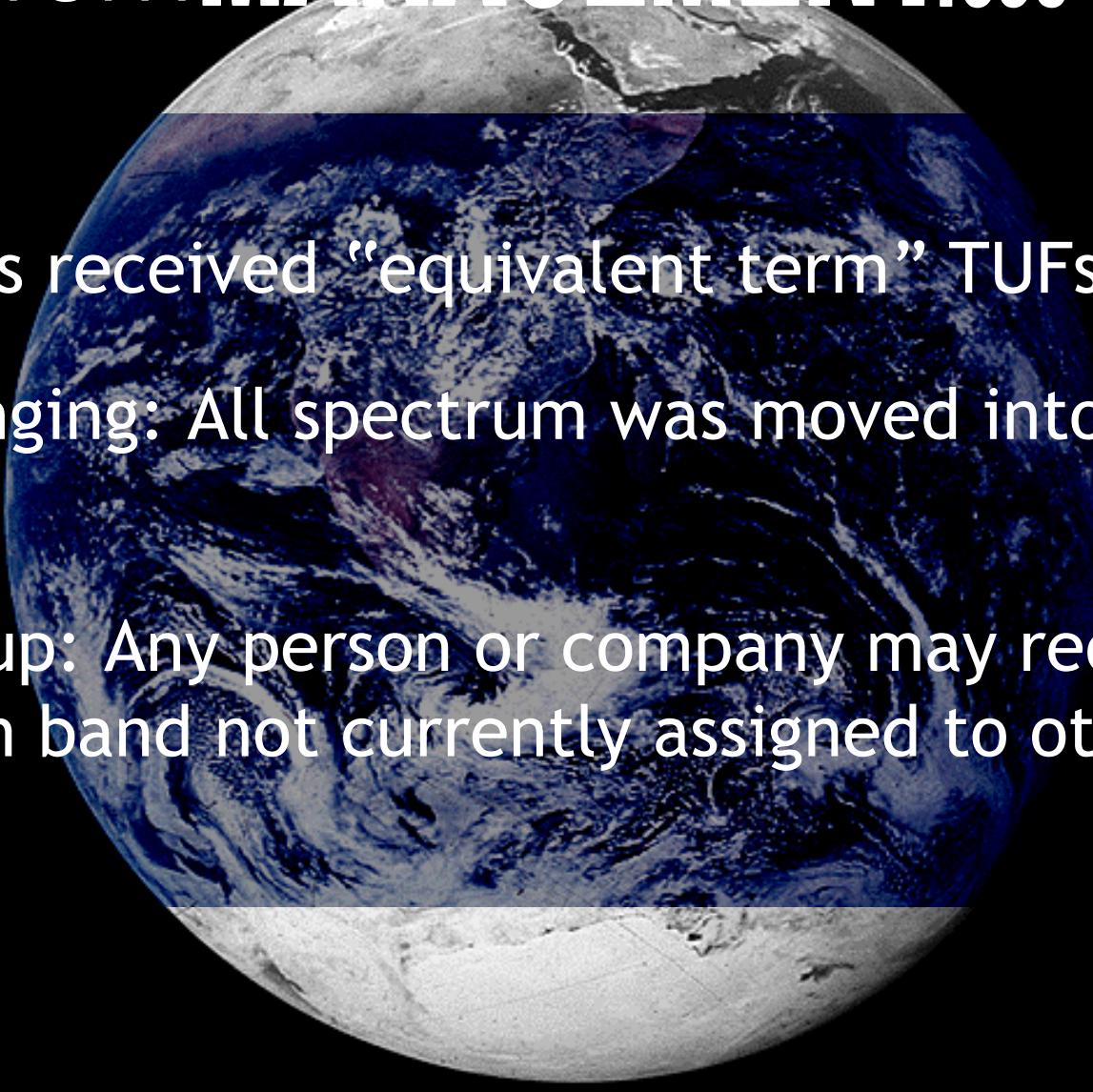
Con base en el Artículo 57 del Decreto 94-96
Otorga el Presente

Título de Usufructo de Frecuencia

A:

Banda o Rango de Frecuencias :
Horario de Operación :
Potencia máxima efectiva de radiación :
*Máxima intensidad de campo eléctrico o
potencia máxima admisible en el contorno* :
Fecha de Emisión :
Fecha de Vencimiento :

radio spectrum **MANAGEMENT**^{after 1996}

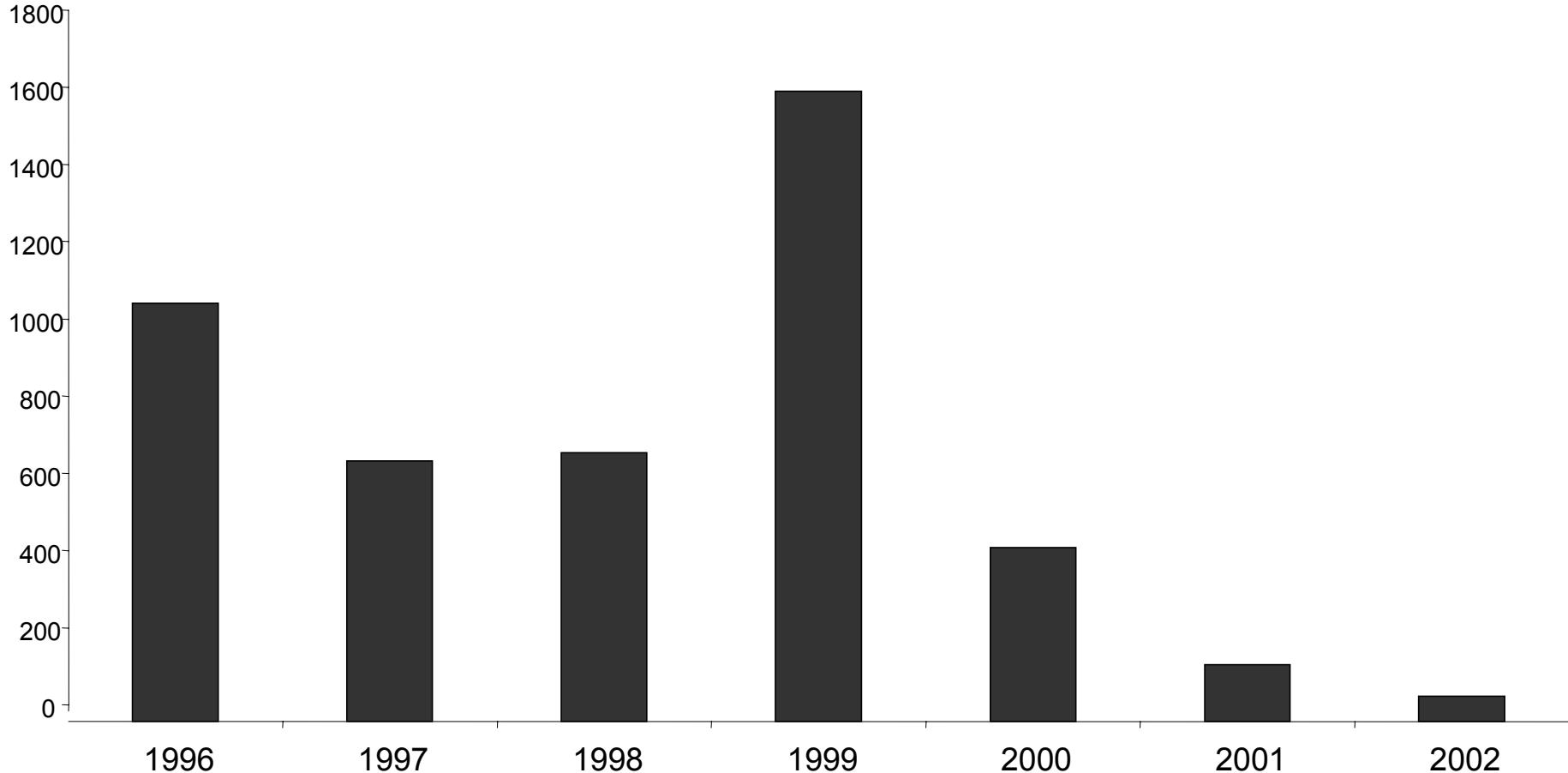


- Licensees received “equivalent term” TUFs
- Wide-ranging: All spectrum was moved into the market
- Bottom-up: Any person or company may request any spectrum band not currently assigned to other uses

Creating radio spectrum markets...

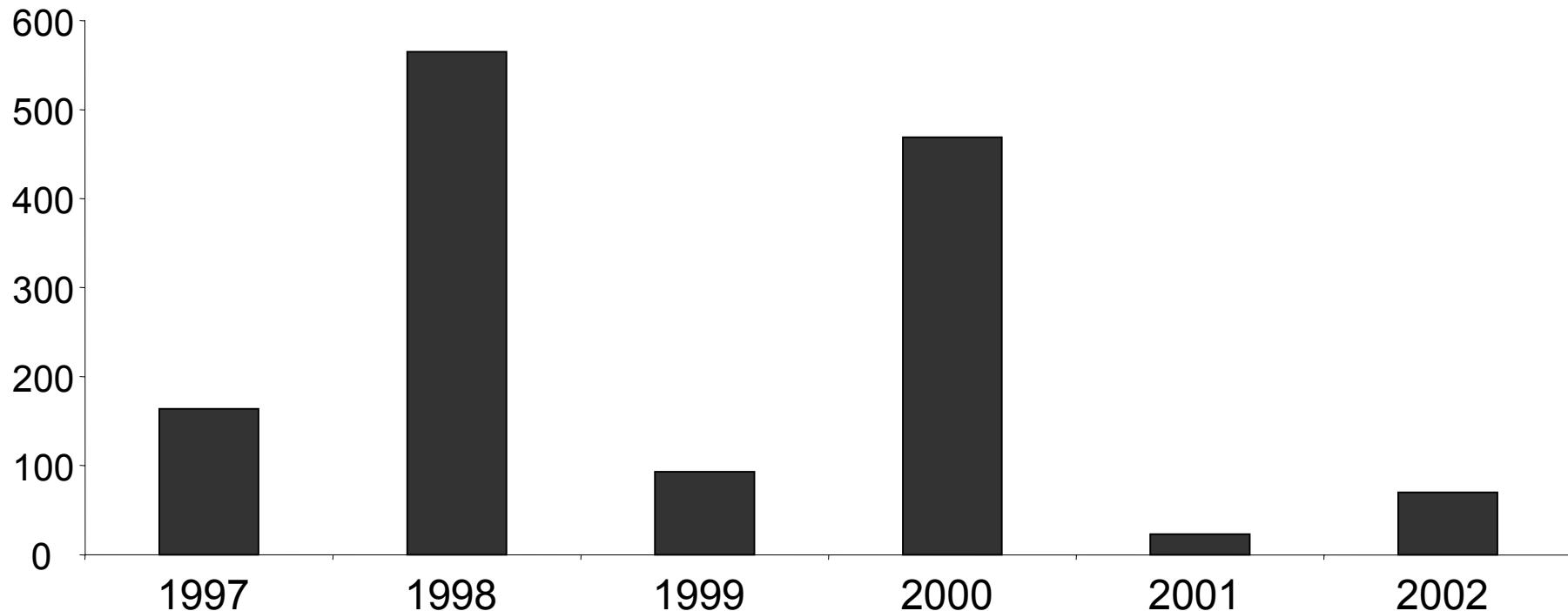
TUFs Issued by SIT

by year end except for 19 SEP 2002

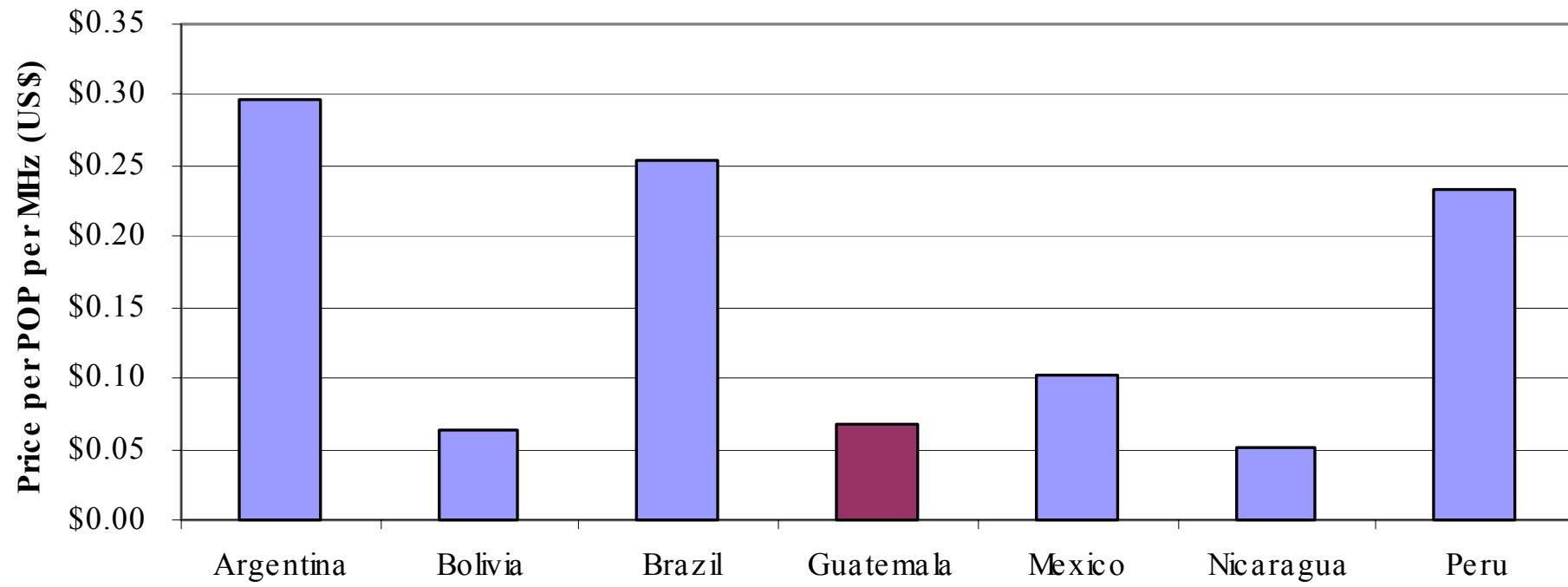


The secondary market

*Total TUF endorsements
by year end except for 19 SEP 2002*

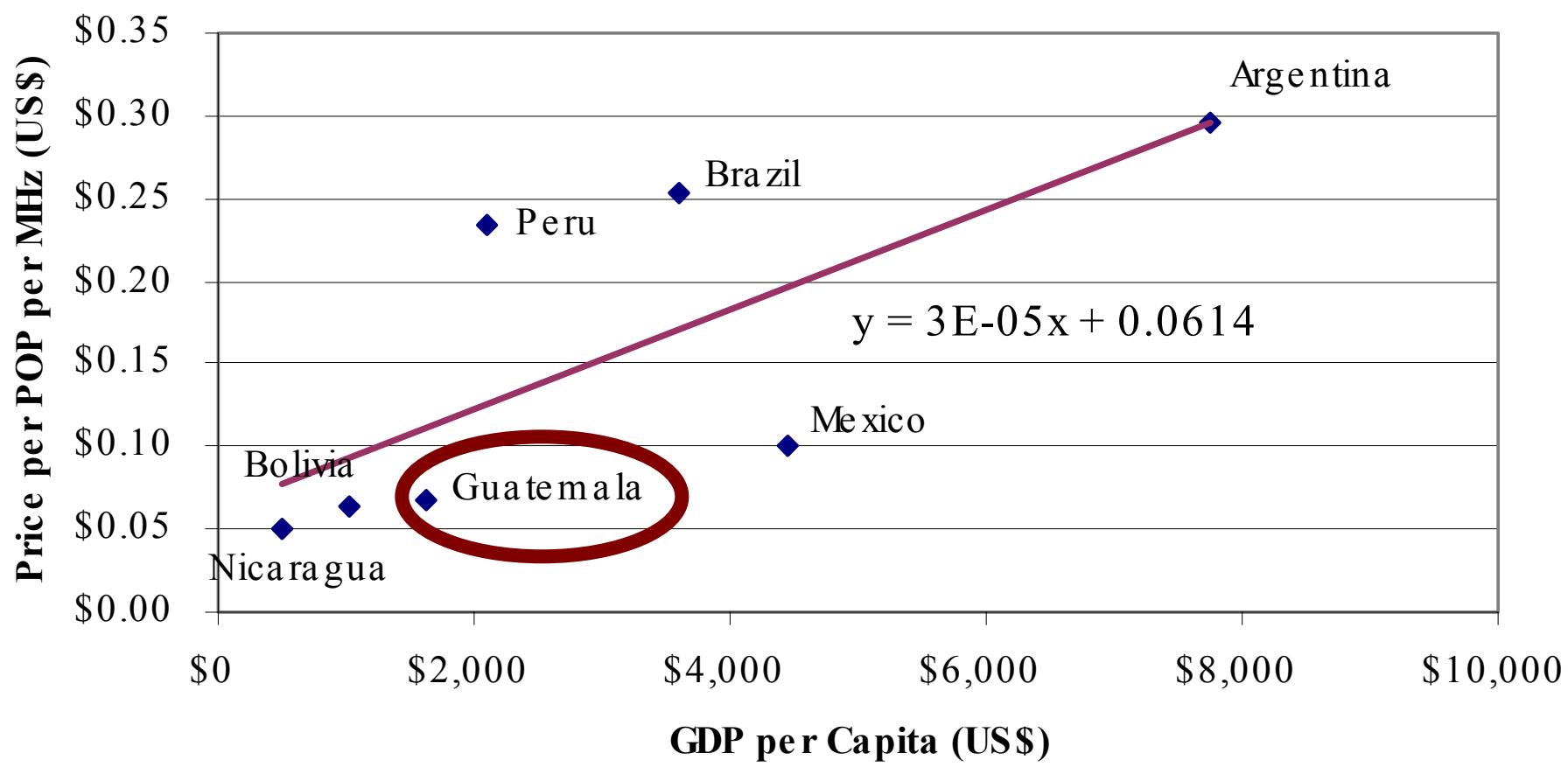


License Pricing for Mobile Phone Operators



Source: *Pyramid Research*

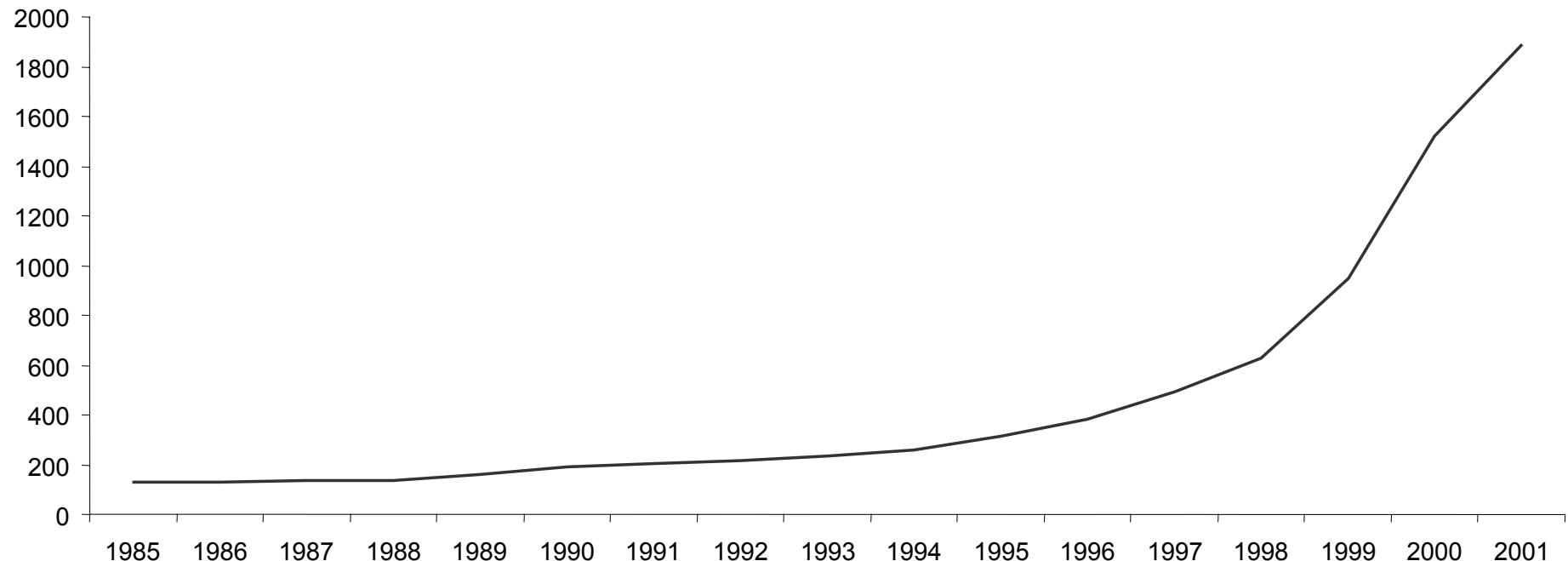
Wireless License Prices vs. GDP/capita



Source: Pyramid Research

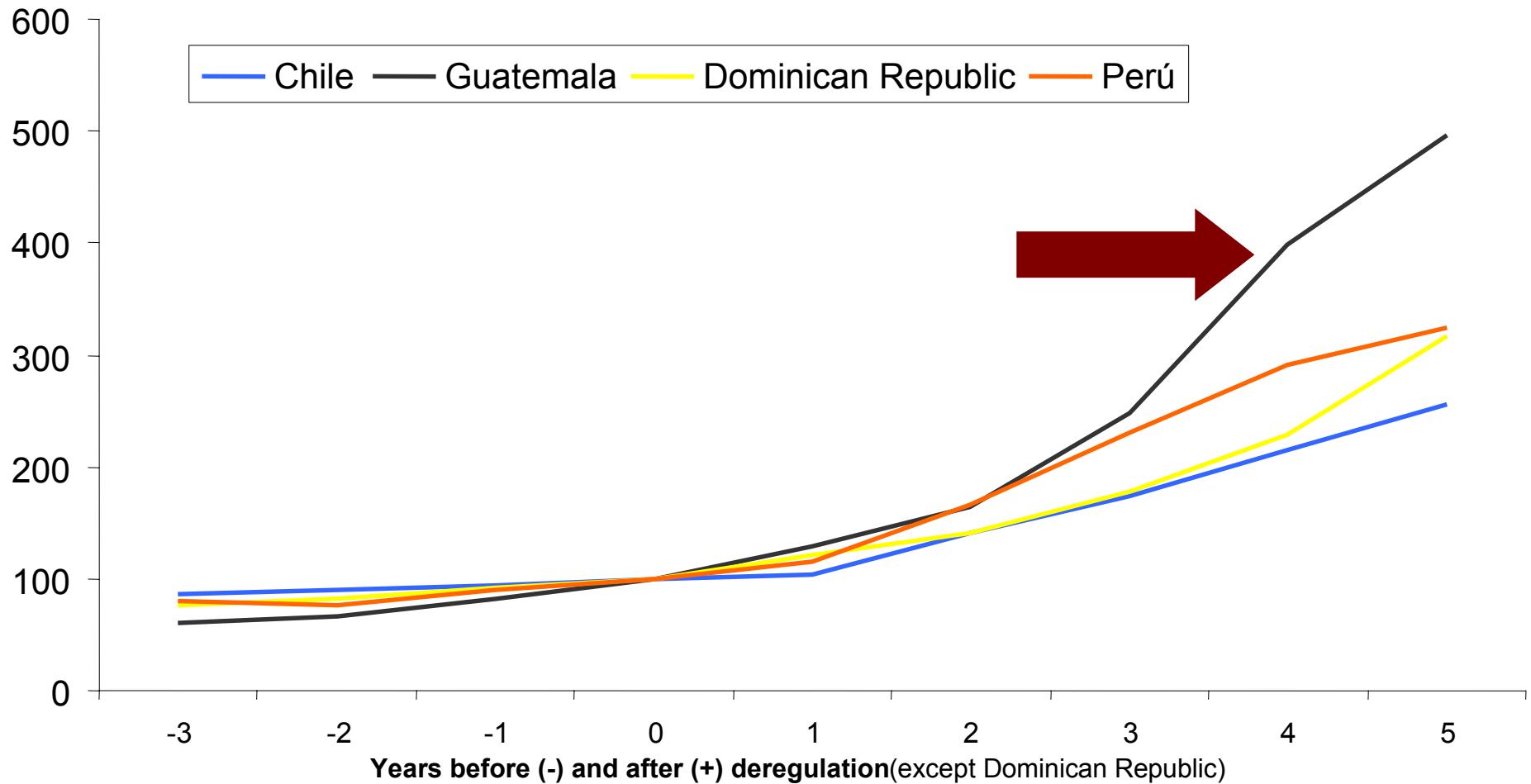
Telephone subscribers in Guatemala

Thousands of (fixed and mobile) lines at year end

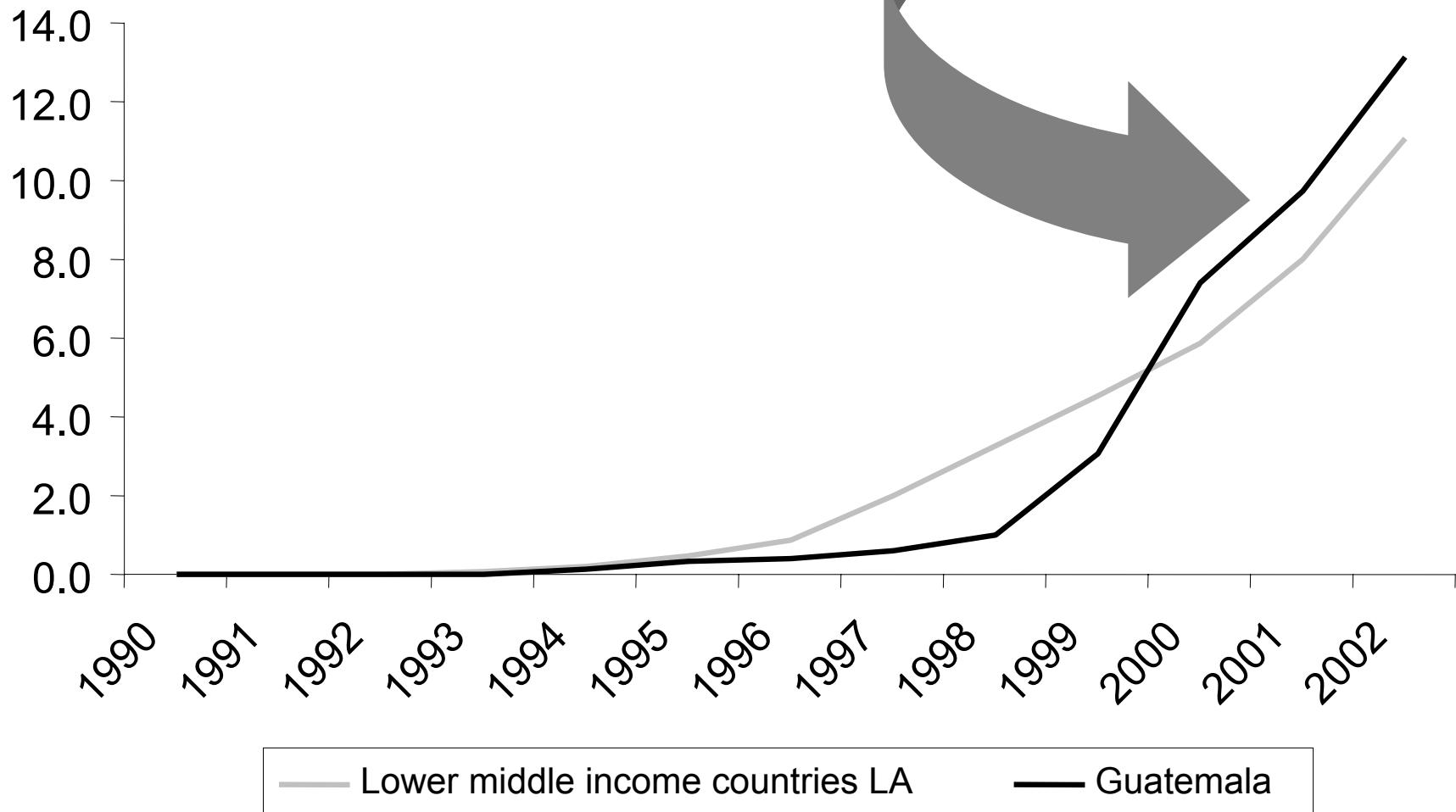


Before and after the reform

Total telephone subscribers, year of deregulation = 100



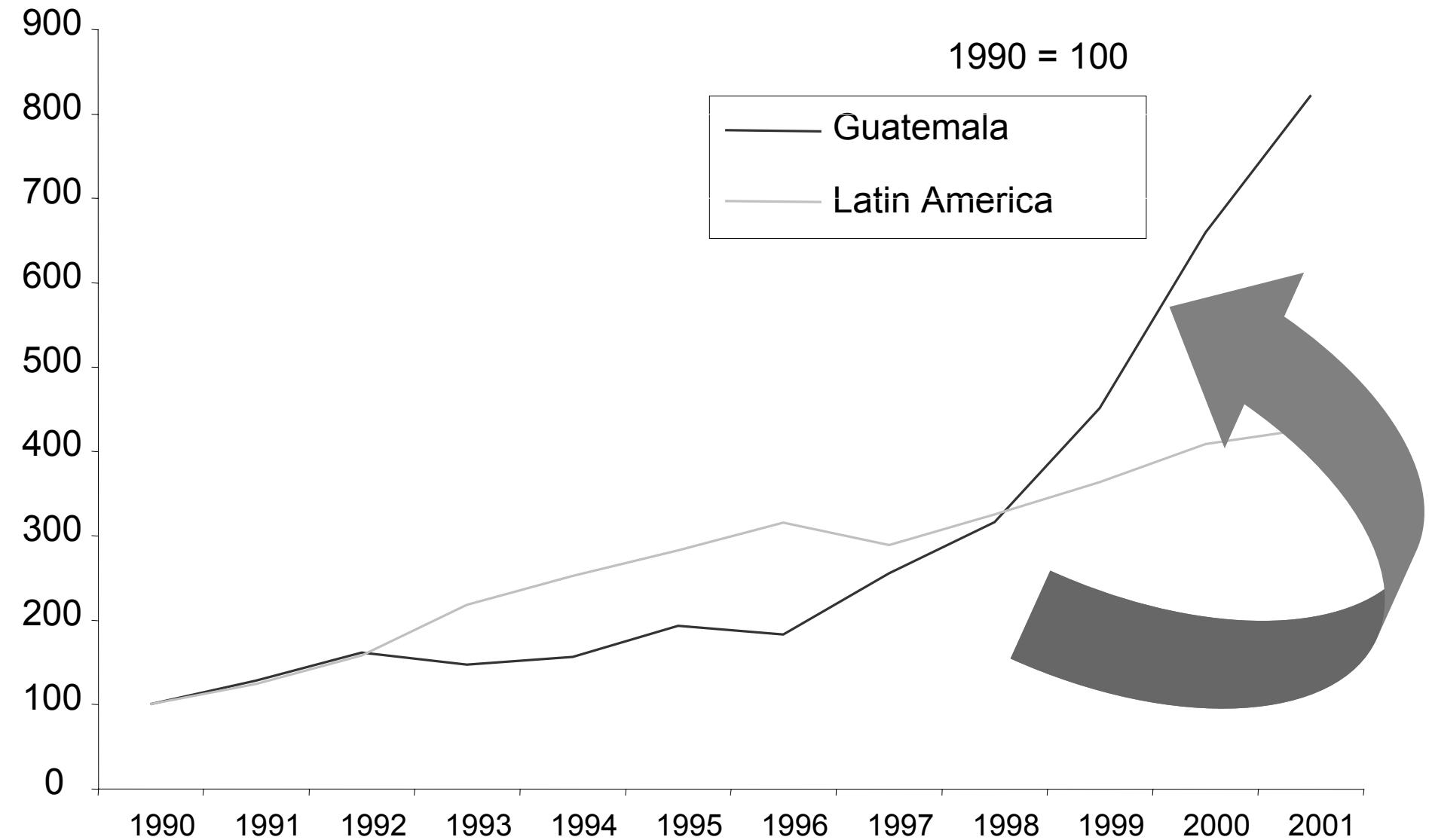
Cellular mobile subscribers per 100 inhabitants



Source: ITU World Telecommunication Indicators 2003, SIT (Guatemala).

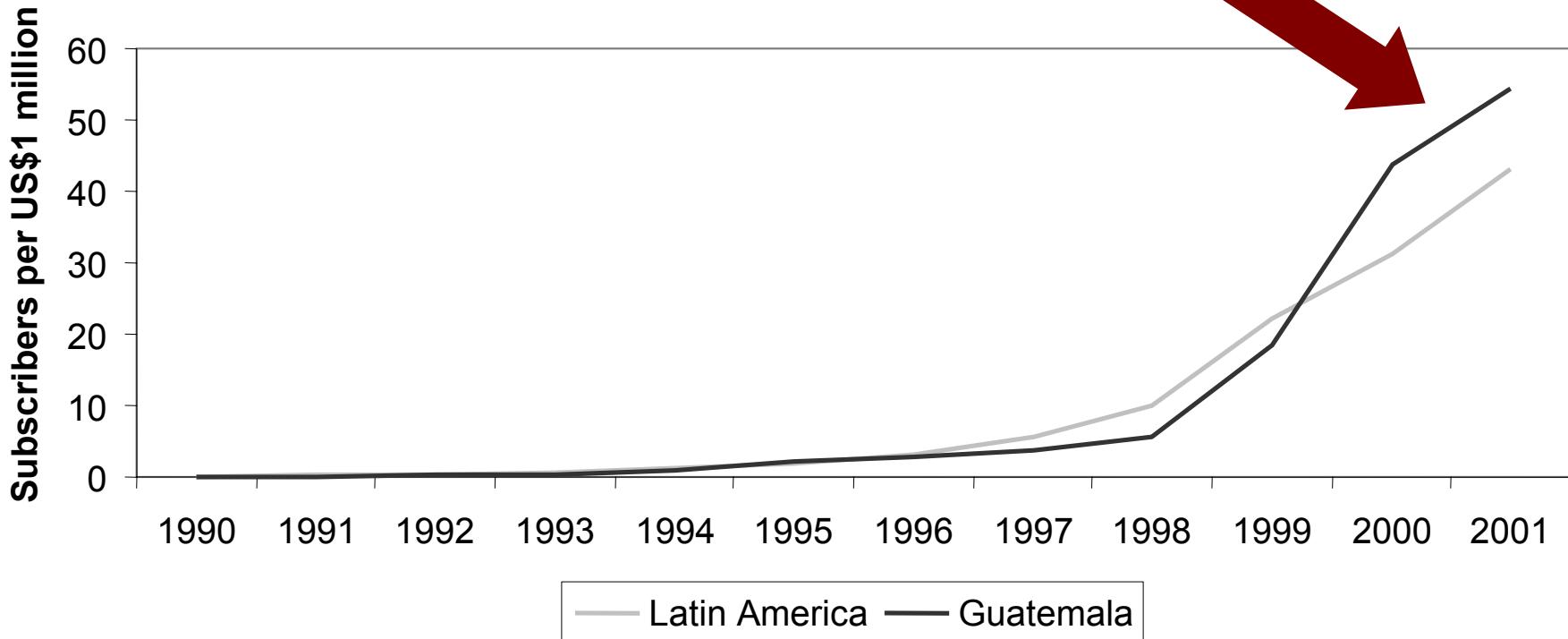
Note: Lower middle income countries include Belize, Bolivia, Colombia, Ecuador, El Salvador, Guyana, Honduras, Paraguay, and Peru.

International outgoing telephone traffic



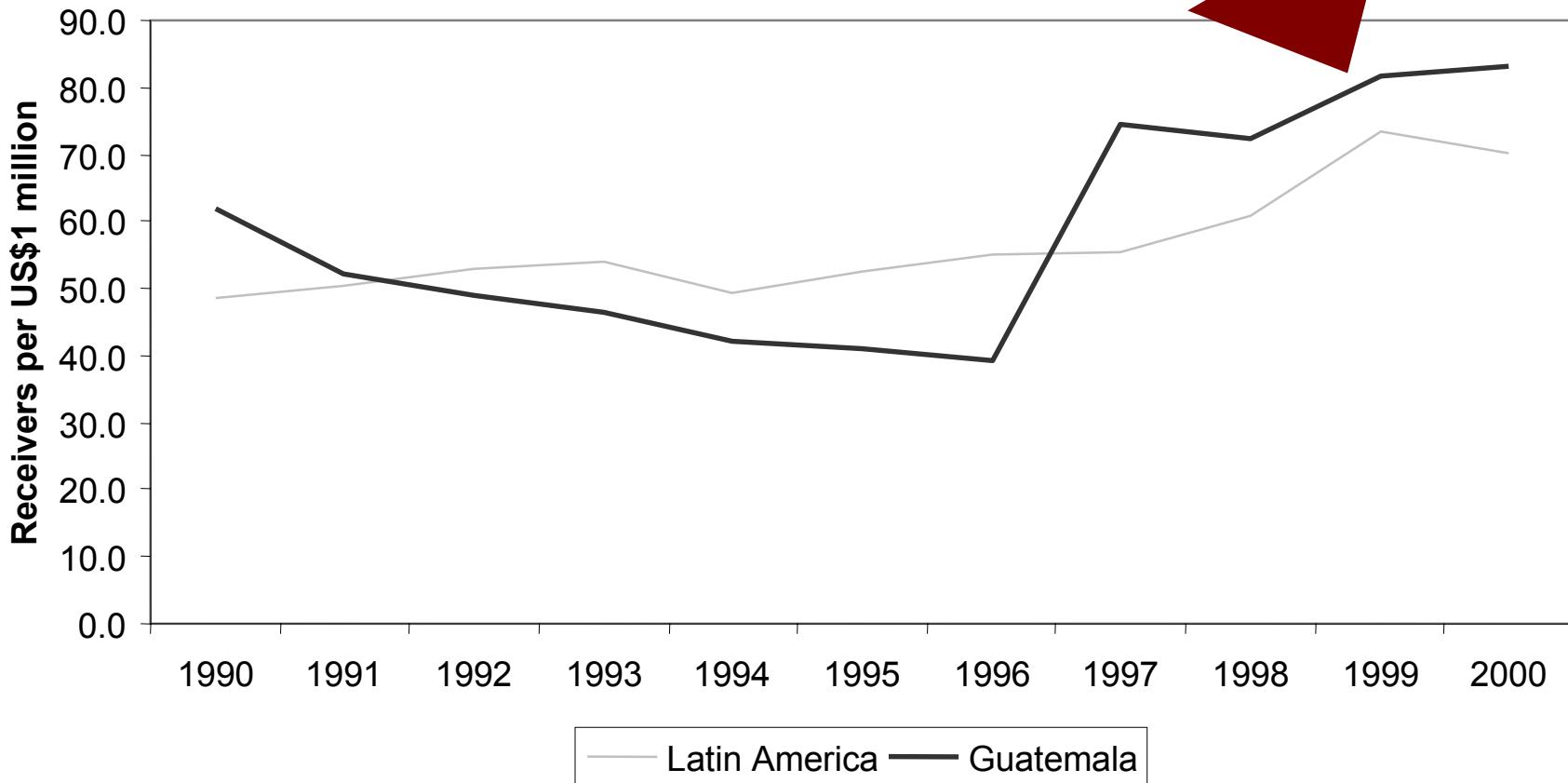
Source: International Telecommunication Union

Cellular mobile telephone subscribers/GDP



Source: International Telecommunication Union and World Development Indicators (World Bank)

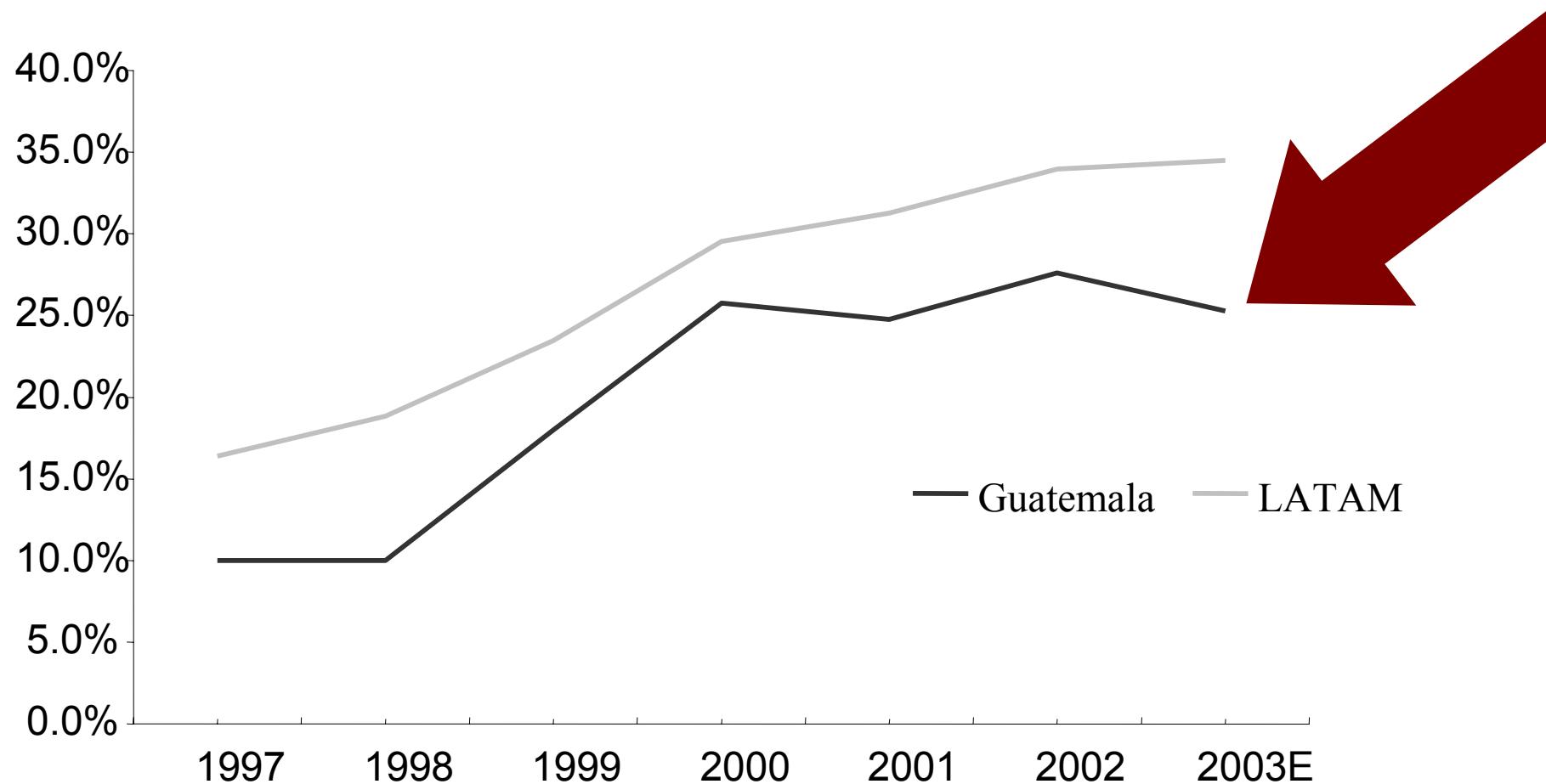
Television receivers/GDP



Source: International Telecommunication Union and World Development Indicators (World Bank)

Dropping service with one provider, signing up with another

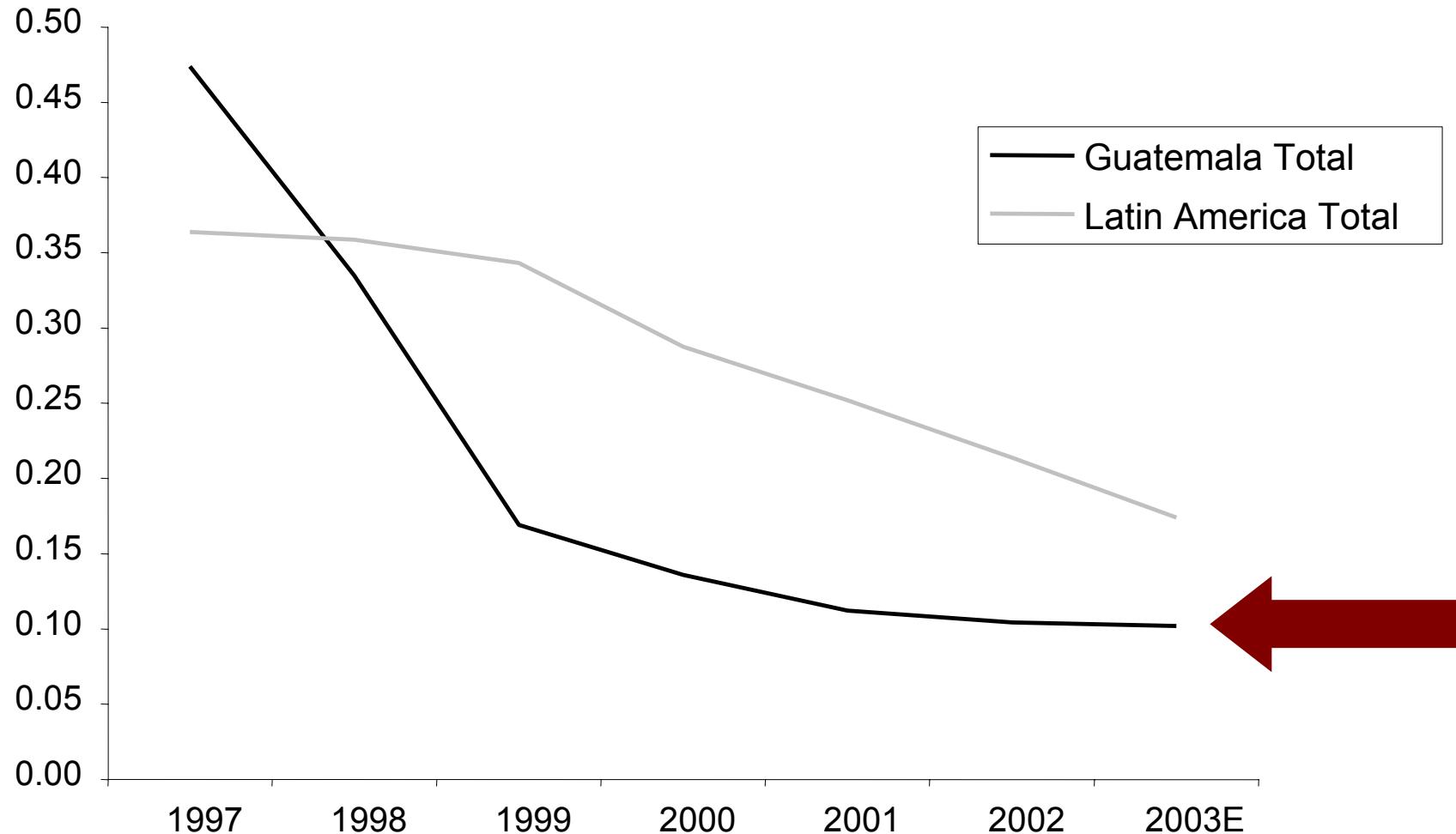
Annual churn rate, %



Source: *Pyramid Research*

Mobile phone rates

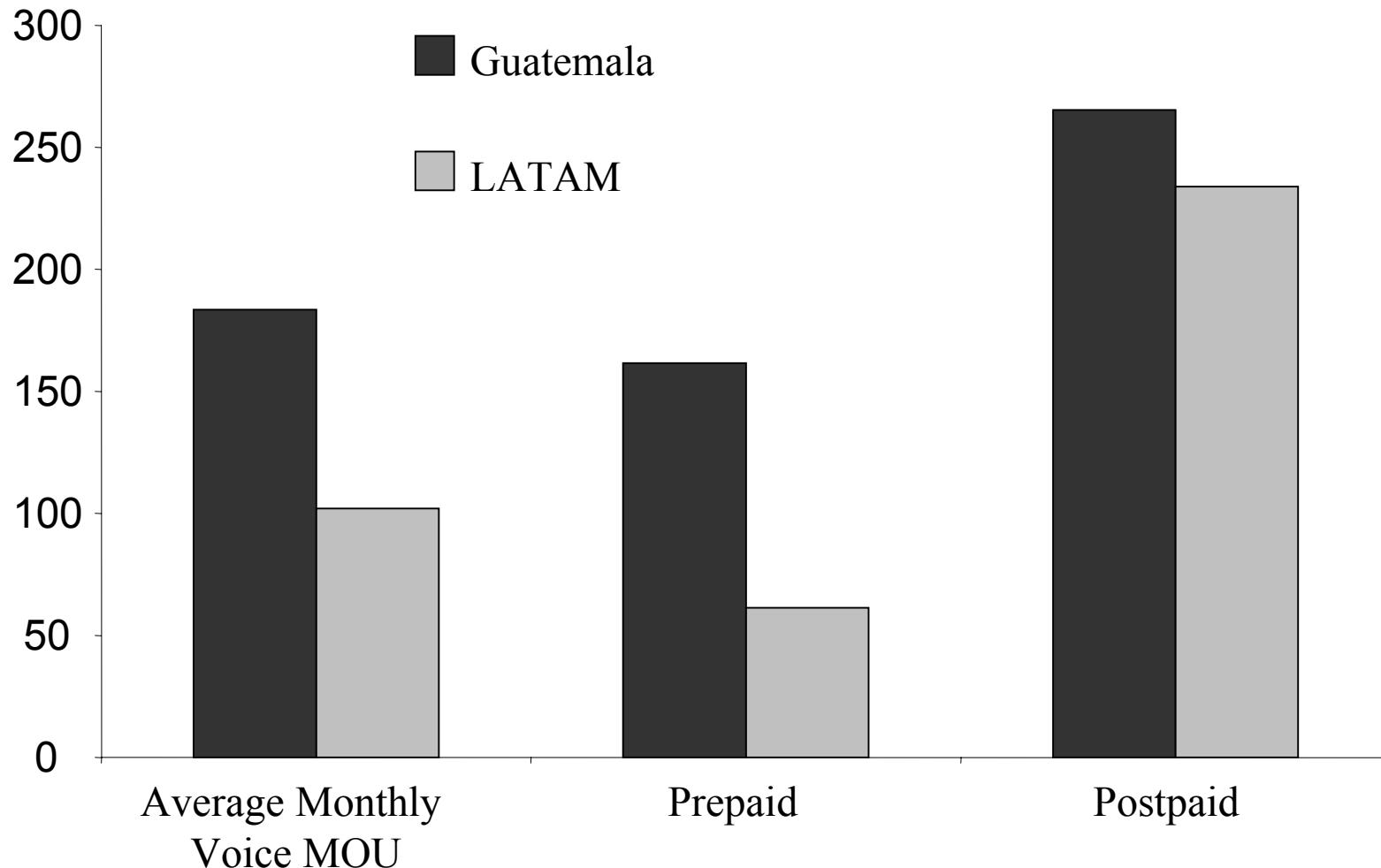
Average revenue per subscription per average voice minutes-of-use



Source: Pyramid Research

Mobile phone usage

Average monthly voice minutes of use, 2002



Source: *Pyramid Research*

RECOMMENDATIONS

- Place all or only part of the spectrum into the market?
- Ownership with non-interference or outright ownership?
- Conflict resolution via existing courts or the regulatory agency?
- Make the move to radio spectrum property rights win-win or win-lose?

LOOKING FORWARD

- Private markets work when scarcity an issue
- Commons work when scarcity not an issue
- Radio spectrum rights work either way

A landscape photograph featuring three distinct mountain peaks in the background. The mountains are covered in dense vegetation, with shades of green and brown. In the foreground, there is a dark, silhouetted area of trees or bushes. The sky above is a clear, pale blue with a few wispy, white clouds.

END